



Confirmed MINUTES

Ordinary Council Meeting Wednesday, 24 September 2025

Date: Wednesday 24 September 2025

Time: 5:30pm

Location: 13 McGregor Street, PORT HEDLAND WA

6721

Distribution Date: 31/10/2025

Commissioner

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1 Opening of Meeting

The Presiding Member declare the meeting open at 5:30 pm.

2 Acknowledgement of Traditional Owners and Dignitaries

The Presiding Member acknowledged the Kariyarra people as the Traditional Custodians of the land that we are meeting on and recognised their strength and resilience and pays respect to elders past, present and emerging.

3 Recording of Attendance

Important note:

This meeting is being live-streamed and audio recorded to facilitate community participation and for minute-taking purposes, which may be released upon request to third parties. In accordance with Section 6.16 of the Town of Port Hedland Local Law on Standing Orders members of the public are not permitted to use any visual or vocal electronic device or instrument to record the proceedings of any meeting unless that person has been given permission by the Presiding Member to do so. Members of the public are also reminded that in accordance with section 6.17(4) of the Town of Port Hedland Standing Orders Local Law mobile telephones must be switched off and not used during the meeting.

3.1 Attendance

Scheduled Present: Commissioner Jessica Shaw (Chair)

Commissioner Martin Aldridge (Deputy Chair)

Commissioner Ronald Yuryevich AM

Scheduled for Attendance: Mark Dacombe (Interim Chief Executive Officer)

Stephen Leeson (Director Corporate Services)
Alison Banks (Director Community Services)

Michael Cuvalo (A/Director Regulatory Services)
Grant Voss (A/Director Infrastructure Services)

Tom Kettle (Manager Governance)

Maree Cutler-Naroba (Senior Governance Advisor)

Rhiannon Smith (A/Governance Officer)

Sophie Marlow (Governance Support Officer)

3.2 Attendance by Telephone / Instantaneous Communications

Nil

3.3 Apologies

Nil

3.4 Approved Leave of Absence

Nil

3.5 Disclosures of Interest

Name	Item No	Interest	Nature
Acting Chief Executive Officer Mark Dacombe	12.5.2	Financial	Has an interest in the company that assisted the council in the preparation of the Council Plan.

4 Applications for Leave of Absence

Nil

MOVED: Ronald Yuryevich	SECONDED: Martin Aldridge

Amendment to order of business

That Council amend the Order of Business for the Ordinary Council Meeting held on 25 September 2025, in accordance with Council Policy 1/017, to consider item 8 'Announcements by the Presiding Member without Discussion' prior to item 5 'Response to Previous Questions.'

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica Shaw, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

Prior to consideration of Item 5 Response to Previous Questions, a procedural motion was moved to amend the order of business. It was noted that Commissioner Shaw's statement is recorded under Item 8 Announcements by the Presiding Member without Discussion.

Good evening, and welcome to this meeting of Council.

At the very outset, I want to note that we have slightly reordered business this evening to allow us to introduce ourselves, to outline the work we intend to do with the people of Port Hedland, and to explain how we will structure tonight's meeting.

My name is Jessica Shaw. Along with Commissioners Martin Aldridge and Ron Yuryevich, we have been appointed by the Governor of Western Australia, on the

recommendation of the Minister for Local Government, to administer the Town of Port Hedland. These appointments were made under the Local Government Act 1995, after the elected Council became unable to form a quorum and could no longer meet.

In accordance with the Act, the three of us together now hold the powers and functions of the Council. In effect, we are the Council until new elections are held on 28 March 2026. At that point, responsibility will rightly return to those chosen by the community through the ballot box.

Our role between now and then is not to replace elected representatives, nor to take the Town in a new direction of our own design. We are here to steady the ship, maintain sound governance, and prepare the ground for the next Council.

While we may, at times, need to understand the background to issues in order to deal with matters before us, our task is not to dwell on the past. Our focus is on providing stability now and preparing the ground for the next elected Council. And we will do this with a strong focus on the core business of local government — delivering the services and infrastructure the Town needs, ensuring effective governance, and supporting the future Council to make well-informed decisions.

I want to acknowledge the service of the former councillors of the Town of Port Hedland. Several are present this evening. Stepping forward for elected office is a significant act of public service, and it is right that we recognise that contribution.

As we turn to the work before us tonight, the agenda has a deliberately narrow focus. We will be considering two substantive items: the 2025–2026 Annual Budget and associated items, and the Council Plan 2025–2035 — the Town's statutory plan for the future, which incorporates both the Strategic Community Plan and the Corporate Business Plan. These are the foundation stones of the Town's operations and must be in place for business to continue.

We recognise that many of the projects included in the budget have already been the subject of community engagement, and we will consider them in light of that input. Our aim is to adopt a budget and plan that keep essential projects moving, without delay, while at the same time acknowledging that some decisions carry farreaching implications. Where choices would bind the Town for years to come, we believe it is right to keep preparatory work underway but leave the final decisions for the newly elected Council to make on a fully informed basis.

The Council Plan we intend to adopt is an interim plan. It is deliberately designed to ensure the new Council has a wide scope to set its own priorities. We are leaving the door open, and between now and March we will work to gather information and engage with the community to help inform the options to be considered by the new Council.

Those options will be considered as part of the Major Strategic Review of the Council Plan. That review will be completed by the new Council, taking into account a range of inputs, including a stocktake of progress, the results of the community survey

(closing this week), and the community engagement we will undertake in February next year.

The Council Plan adopted by the new Council will set the compass for the coming years. We have a key role in leaving a solid platform for those significant decisions.

We are also this evening appointing Commissioners to represent the Town on a range of external committees and forums. This is an important part of local government — ensuring Port Hedland has a voice in regional and state-level discussions. In doing so, we also want to refresh relationships with other levels of government, so that when advocacy is needed — whether to local, state or federal governments — it reflects the needs and priorities of the Port Hedland community and doors are open to its representatives.

Because tonight's agenda is necessarily lean, we will shortly convene a Special Council Meeting to address the balance of pressing matters before Council. After that, it is our intention to return to the ordinary schedule of meetings and the regular cadence of Council business.

During our tenure, we intend to consider Council's internal processes — including meeting procedures; re-establishing the Audit, Risk and Compliance Committee; a range of expired or lapsed policies and strategies; and the governance of major capital works projects — to ensure that the Council functions effectively and that appropriate checks, balances and oversight are in place. This will be especially important for projects with major financial or community impacts.

We also have a critical responsibility to progress the recruitment of a new Chief Executive Officer. The CEO plays a central role in the leadership and delivery of services across the Town, and it is important that this process is undertaken carefully and transparently. Our goal is to ensure that, whether the appointment is finalised during our term or by the incoming Council, there is clarity and stability in the Town's executive leadership.

A great deal of important catching-up work lies ahead. We intend to plan it carefully so that it does not interrupt the delivery of essential projects or the day-to-day operations of the Town. Our aim is to ensure the next Council inherits an organisation with an up-to-date policy framework, robust processes and strategic direction, and uninterrupted service delivery.

Our guiding principle is simple: to provide the broadest possible scope for the new Council to set its own direction, without leaving the Town exposed or allowing essential matters to drift in the meantime.

I want to acknowledge the excellent staff of the Town of Port Hedland. In the short time we have been here, we have been impressed by their professionalism and commitment. I would like to recognise that several staff have recently received awards:

- 2025 LG Professionals WA Community Development Innovative Partnership Regional Award – Community and Youth Services for their Hedland Night Lights Program (Sept 2025)
- LGIS Gold Award Human Resources and WHS (Aug 2025), and
- Sienna Bennet and Sophie Marlow were finalists in the state Trainee of the Year Awards.

We have been here in Port Hedland every week since our appointment and will continue to make ourselves as available as possible. I wish to thank the many community members who have already welcomed us so warmly and shared their perspectives.

We encourage all residents to stay involved, to share your views, and to participate fully in the life of your local government. Over the next six months, we look forward to working with you all as we lay the groundwork for the Town's next chapter.

Before I close, I note that the meeting engagements of the Former Mayor are listed in the agenda papers for transparency.

Thank you

5 Response to Previous Questions

5.1 Response to Questions taken on notice from Elected Member at the Council Meeting held on 30 July 2025

Nil

5.2 Response to Questions taken on notice from Public at the Council Meeting held on 30 July 2025

5.2.1	Jillian Fisher

1. Could we have a reason from the Mayor of what the offence that Councilor Butson is apologising for?

The Mayor provided the following

Cr Butson was found by the Standards Panel to have breached Regulation 17 of the Local Government (Model Code of Conduct) Regulations 2021, when she used the Town of Port Hedland's logo in respect to advertising an event which was not held by, or sponsored by, the Town.

6 Public Time

Important note:

In accordance with section 6.7(3) of the Town of Port Hedland Local Law on Standing Orders, members of the public are required to complete a question form and place the completed form in the tray provided.

If the Presiding Member determines that questions and statements are out of order due to the use of an offensive or objectionable expression or are defamatory, they will not be recorded or responded to.

6.1 Public Question Time

6.2.1	John Ashenden

1. Could you please state the statutory basis on which you were appointed? Which section of the Local Government Act was relied upon and what circumstances triggered that appointment?

The Chair Commissioner provided the following

I outlined the basis of our appointment in my opening statement. Questions specific to the process of our appointment are appropriately directed to the Minister for Local Government. We have been appointed. We now stand in the footsteps, or we sit in the role, of the council and we'll be functioning that way, but we are unfortunately not in a position to speak of the Minister decision.

So, you can't give me the Act? the Local Government Act that you relied upon?

The Chair Commissioner provided the following

I outlined the basis of our statutory appointment, in my opening statement. We have your details - if you'd like a more comprehensive response, we can provide that to you on notice.

2. The Minister has repeatedly used the word dysfunction to justify this intervention. For the record, can you explain how the Minister defined dysfunction, whether that term has any statutory or policy meaning and what evidence was provided to support it? And further, please detail any discussions you had with the Minister or her office on this issue prior to your appointment.

The Chair Commissioner provided the following

The Minister has made a determination, we were appointed on the basis that the Council was unable to form a quorum. In terms of the Minister's reasons, that's for the Minister to answer. That's not our role. Our role is to sit as the council. All three [of us] received a phone call between four and seven days before our actual appointment asking us if we would be willing to serve as commissioners and indeed, we were very willing to.

3. Democracy means the people choose their representatives and those representatives remain until the people, not the State, decide otherwise. An election was already scheduled and only weeks away. On what basis did you decide it was appropriate to accept appointment to replace elected councillors rather than allow the people of Port Hedland to exercise their democratic right?

The Chair Commissioner provided the following

We were appointed in accordance with the Local Government Act and the Minister's decisions to take action under that Act are her own.

6.2.2 Roger Higgins

1. The Minister had the discretion to accept a reduced quorum and let the council continue to function. In the WA Parliament my understanding is that you yourself warned of the dangers of the executive dominance. How do you reconcile those words with accepting a role on this committee now?

The Chair Commissioner provided the following

I've spoken to the process and the legal basis upon which the Minister made her determination. The process that she utilised to appoint us is her matter. We are the appointed commissioners and that again is a legal process - as to the Minister's reasoning behind that, that is her own. As to my comments I made in the Parliament, that is obviously with respect to the State Parliament and the processes of the Westminster system of Parliament and has no bearing on the roles that we perform here as commissioners, which I would add are on the basis of a piece of legislation passed by an elected Parliament.

2. What discussions took place at the Ministerial level between the Mayor of this place at that time and the Acting CEO which led up to this resignation?

The Chair Commissioner provided the following

We have no knowledge of visibility of that I'm afraid sir.

3 The election had already been scheduled. If the situation was truly as urgent as the Minister claims and the dysfunction was the biggest issue, why wait until the Mayor's resignation before acting?

The Chair Commissioner provided the following

The Minister's decisions are for the Minister to answer questions. I've outlined the legal basis upon which we were appointed as commissioners and we're not in a position to discuss the Minister's decisions in appointing us. We are here as commissioners legally appointed to stand in the shoes of the council until the 28th of March and that is what we fully intend to do.

6.2.3 Teresa Ashenden

1. When did the Minister or her office first raise with you your potential appointment as commissioner? Was it before or after the Mayor's resignation? Please set out clearly when you first were contacted, by whom and what was discussed.

The Chair Commissioner provided the following

I can certainly answer on my own behalf, and we'll take it on notice on behalf for the other commissioners. The Minister asked me, I believe two days after the Mayor had resigned.

2. Commissioners, to remove all doubt, will you commit to placing on the public record the full record of communications relating to your appointment, including correspondence, email, text messages, and diary notes. So, the exact timing and nature of your appointment can be made clear to the community.

The Chair Commissioner provided the following

As we've just said, and we'll take that on notice - in terms of the timings on which we were notified. As to the other matters, we'll have to take legal advice on the appropriateness of that.

6.2.4 Merryn Browning

1. So, as the governing body now in place, will you commit to reviewing those incidences formally, reporting your findings publicly, and making clear whether such conduct would be acceptable under your watch?

The Chair Commissioner provided the following

As I've outlined in my opening statement, we are looking forward and we are here to steady the ship, review the existing processes, procedures, strategies, and we'll be setting we hope the council up for success going forward. The conduct of the previous Mayor is not appropriate for us as Councillors to conduct a full-scale investigation. That is not a function typically of Council. We will be as I say focusing on steadying the ship, reviewing procedures, strategies, getting the budget, the Council Plan in place, instituting the major strategic review and leaving the fundamental decisions of council to the newly elected council.

2. The Minister has publicly said that there are too many extremists in Local Government. Others would argue that using the power of the State to remove an elected council only weeks before an election is itself the act of an extremist. To disenfranchise a community of its vote is completely unacceptable. Do you acknowledge that such statements and such actions risk undermining trust in democracy? And will you commit to publishing in full your letters of appointment instructions from the Minister?

The Chair Commissioner provided the following

As I have outlined, the Minister's reasons for taking a decision are her own. The Minister's statements that she's made with respect to Local Government are her own to defend as Minister for Local Government. We cannot speak to what the Minister's views were in terms of letters of appointment. The instrument by which we were appointed I believe is enclosed as part of the agenda papers for this evening. In terms of instructions that we've received from the Minister, the Minister's given us no instructions. Our roles are outlined in the Local Government Act, an Act that was passed and the reforms which were passed by a democratically elected State Government. I would say letters of appointment are there. Our instructions are as per the Local Government Act to act in the place of the Council and passed by a duly Elected State Government.

3. Commissioners the community does not know what you are being paid. That includes fees, allowances, travel, reimbursements and other entitlements. But beyond your own pay, what other costs are being transferred from the State onto the town to support this. Please explain in full what is this arrangement is costing the Port Hedland ratepayers?

The Chair Commissioner provided the following

In the agenda papers the costs and the remuneration we receive as commissioners has been published. I believe there's also been within the papers as well an explanation of the travel costs or an estimation of the travel costs. The reporting or the financial reporting for the period going forward will be conducted in accordance with the normal business of Local Government.

6.2.5 Chris Skelton

1. Commissioners, none of you are elected and unlike the community members before you, none of you reside in Port Hedland. Your position exists solely at the Minister's discretion. If the Minister's discretion were to ever conflict with the needs or wishes of this communities, whose side would you take? What formal instructions, informal guidance or conversations have you received from the Minister? And will you commit here and now that the interest of the Port Hedland community will always take precedence over the preferences of the Minister?

The Chair Commissioner provided the following

Thank you for the question. As I've pointed out we were appointed under a legislation or a legislative instrument that was passed by a democratically Elected Government or Parliament. Yes, that's correct. None of us do reside in Port Hedland and that is on the public record. Our duties as commissioners are very clearly outlined in the Local Government Act. We are under a duty to act in accordance with the requirements of the Local Government Act. There is no requirement in the Local Government Act for us to act under the instructions of the Minister. We had a very short meeting with the Minister prior to our appointment. We had a very high-level briefing with the Department of Local Government to outline the nature of our obligations as commissioners and then it was very clearly communicated to us that

we were then to operate at arm's length from State Government and to pursue the duties of a commissioner under the requirements of the Local Government Act.

2. Commissioners, the council was dissolved under quorum provisions even though an election was just weeks away. If this action can be taken here, it sets a precedence that could potentially apply to any council in Western Australia. Chair in Western Australia Parliament, you previously warned of the dangers of executive dominance. Given the context, can you explain how this intervention does not constitute the very executive dominance you cautioned against? Additionally, the assurances, what assurances can you provide to other councils across the State that they will not fall similar treatment?

The Chair Commissioner provided the following

As I've outlined, the Minister's decision to appoint commissioners was hers to make. We're not in a position to speak to her rationale, nor are we in any position to make any comments on what sorts of precedents that may set or otherwise. The Minister acted in full compliance with the Local Government Act as we intend to as commissioners also act in compliance with the Local Government Act. As to assurances to other councils that is not a matter that has any relevance to the role we will perform as commissioners for the town of Port Hedland.

6.2.6 Selena Dixon

1. Hello commissioners. As you prepare to adopt the 2025 2026 budget, a document that will significantly shape the future of this community, can you outline the steps you will take to ensure that the budget reflects the true priorities of the people of Port Hedland rather than simply aligning with the Minister's agenda? Additionally, will you commit to publishing a detailed line by line breakdown of how community input has been considered so that residents can see how their voices have influenced the final decisions.

The Chair Commissioner provided the following

As I hope I outlined in our opening statement the budget that we intend to consider at a later point in the agenda and the Council Plan we've been at pains to ensure progress, but we do not take any significant decisions that will put the Town of Port Hedland on a major course or have significant budgetary [consequences]

We acknowledge that it's incredibly important that the duly elected council from the 29th of March takes those major strategic decisions on behalf of the electors of the Town of Port Hedland. That is an incredibly important principle that we've been at pains to communicate to the administration as the budget papers have been prepared for this evening. And certainly, we would love to see beyond the 29th of March the new council then function in a way and pass budgets and following a major strategic review of the Council Plan act in a way that really does reflect the priorities of the people of the Town of Port Hedland. We have no visibility as to whether that budget aligns or not with the Minister for Local Government's own views on what the Town of Port Hedland should do around its budgetary decisions

or its Council Plan. They are very clearly decisions for the Council to make, and she has expressed no view to us at all on those matters. In terms of a line-by-line accounting for that, I might ask the CEO to comment on how the budget will be reported upon.

The Chief Executive Officer provided the following.

I'm going to hand that to the Director of Corporate Services Chair.

The Director of Corporate Services provided the following

Thank you. Through the process of formulating the budget, there's number of workshops that we have with elected members who work on behalf of the community. We also take out a couple of key documents for public consultation. The first one was around fees and charges and twice we went out with our intention for rating. We also followed up with two workshops for the community. The first one was attended when it comes to the rating but not so much the second one. We have made every effort to seek commentary from the community with important steps. As well, we have to write to rate payers in a category of less than 30, to make sure that they are aware of what our intention is for the proposed 2025/2026 rating.

2. Can you confirm what specific statutory power section or regulation was replied upon to extend the CEO's contract when the decision was made and what checks were performed by the town's legal or governance staff before the former Mayor signed the contract?

The Chair Commissioner provided the following

That obviously occurred before the commissioners were appointed. We'll need to take that question on notice and we'll provide you with a written response.

3. If the contract extension is ultimately found to be ultra vires, what is the commissioner's plan to mitigate legal exposure for the town, ensure continuity of CEO services, and recommence the lawful recruitment of contract renewal process

The Chair Commissioner provided the following

As I outlined in my opening statement, reinitiating or continuing with the CEO recruitment process is an absolute priority for the commissioners. We'll have to take your question on the other aspects, on notice because we are new to this and that was a decision taken under the previous council. We'll just need to gather more information for you on that.

6.2.7 Jan Gillingham

1. As commissioners, you are not residents of Port Hedland and have been advertised through social newspaper as fly and fly out appointees governing our community which you have not lived in. As residents here tonight and most ratepayers here tonight, we feel it important to for our newly appointed commissioners to relocate here to spend more time to see how our town lives, works and exists, especially as our historical Town of Port Hedland is the economic heartbeat of Australia, the engine room of Australia. My question, please. Can you explain to the people of

Port Hedland how as commissioners, how can you claim to represent our community while living elsewhere in WA or further afield?

The Chair Commissioner provided the following

Yes, you are correct, we are not residents in the Town of Port Hedland and it's not practical for us to relocate. However, we do intend to be in Port Hedland as often as we possibly can. We've been up every week since we've been appointed, and we would like to be up every week during the term of our appointment. We can also obviously make ourselves available virtually. A lot of work these days is done particularly in remote communities by video conferencing and the like. We can certainly make ourselves available like that. In terms of familiarity with Pilbara, in my previous pre-Parliamentary career, I worked for Horizon Power and was Manager for commercial operations in the Pilbara and had a lot to do with Port Hedland. Throughout my career in the energy and resources sector I have had a lot to do with Port Hedland. I'm not entirely a stranger to the place, but I do acknowledge that it's no substitute for actually living here. We do intend to be as present and as available as we possibly can be in terms of how we will represent the community.

Our intention is to listen as much as possible and we've outlined in the opening statement that we want to review processes. We want to facilitate the major strategic review and that will involve extensive public consultation. Commissioner Aldridge and I are former elected State Parliamentarians and also Commissioner Yuryevich is a Mayor of some 20 years' experience. Both my fellow commissioners are regional members and in fact so many of the issues that we've been discussing over the last three weeks have touched on many regional issues which both commissioners have expressed to you mirror a lot of the challenges that they've dealt with in their own communities and as I say we've had incredible engagement from the community so far, people have already been reaching out to us to express their views and we certainly hope that people continue to do that and continue to come forward and share their views so that as best we're able we can comply with our obligations under the Local Government act as commissioners.

6.2.8 Jillian Fisher

1. My first question is for commissioner Shaw. I note that you're the WA program director of the Superpower Institute, an organisation started by Simon Holmes à Court . I would just like for you to please clarify if you're going to continue this role in concurrence with your commissioner's role. Also, will the organisation's interest in the local resources industry be of a conflict of interest during your tenure here.

The Chair Commissioner provided the following

The Superpower Institute is a not-for-profit organisation founded by Professor Ross Gano and Professor Rod Sims and I do believe that Mr. Holmes à Court was involved in the establishment of the Superpower Institute in terms of the way that our work is conducted. We are like a research institute, like a think tank. What we do is devise economic policies that we then recommend to State and Commonwealth Governments about establishing what we call the new green industry. Green

commodities - we don't pick particular projects. We don't act on behalf of any individual company or any individual person. What we do is take a macro look at economic policies that could help diversify the Australian economy and position us to take advantage of the superpower opportunity. Now, having said that, there are provisions in the standing orders and under the Local Government act for commissioners to declare conflicts of interest. I'm very familiar with the conflicts of interest requirements and in the incredibly unlikely event that there would be any direct conflict of interest then I would of course comply with the requirements aligned. But I will not be resigning my position with the Superpower in Institute during my tenure as a commissioner. There's no legal requirement for any commissioner to do that and as I say the requirements to comply with the conflicts of interest policy apply just as stringently to commissioners as they did to former councillors.

2. Under the former Mayor, ratepayers and councillors alike were extremely frustrated by the Mayor not being transparent regarding the Acting CEO's contract extension. In light of that, under the Local Government Act, it is the whole council that appoints the Chief Executive Officer and sets the contract in accordance with the recruitment requirements in the administration regulations. Given the primacy of the relationship between the CEO, the Mayor and the councillors, will you commit to a caretake position, namely that no permanent CEO will be made by the commissioners and that the decision will be left to the newly elected council?

The Chair Commissioner provided the following

As I flagged in response to an earlier question, when it comes to the technicalities around the former Mayor's actions, the former council's, processes and decisions with respect to the appointment of the Acting CEO, we need to take that on notice. In terms of the way we'll conduct ourselves going forward, we'll comply with the Local Government Act, and I outlined our approach to initiating or to continuing the process around appointing the new CEO in my opening statements. Our immediate focus in the last two or three weeks has been on passing the budget and the Council Plan. We'll then turn our mind to the next set of challenges and exactly how we'll go about that in the next few weeks and certainly we will have more to say about that in the future. We have been very focused on the budget and the Council Plan in our time here so far. We will certainly as I say take on notice the issues with regard to the appointment of the previous Acting CEO and we'll be actioning the process for the appointment of the new CEO as a pretty urgent order of business as we move forward.

3. There's been a lot of money and time spent on the recruitment process since November 2024. It's almost like 10 months in doing this is what sort of will that recruitment process be added on to? Will those candidates then be contacted and that same recruitment company used

or we just going to you know pay them off and start a new can you just give us some direction on that please?

The Chair Commissioner provided the following

Thank you for the guestion. As I've said we've been very focused on the budget and the Council Plan. There has been a lot of material to get through. We do know that we need to obviously get on to this the recruitment of the new CEO issue very quickly. In terms of our approach to that we haven't as a commission had an opportunity to consider that or discuss it generally what the process was previously. We haven't had a detailed briefing on that yet. That is something that we'll be turning our minds to as a matter of urgency in the coming weeks. Perhaps not a question for tonight, but either we can take it on notice and when we've had an opportunity to consider the process, outline that or you're very welcome to come back to a subsequent council meeting and ask us the same question and we will have by then worked out exactly how we're going to deal with it. As I'm sure you can appreciate, we're late now with the budget and we're late now with the Council Plan, the administration needs to be able to get on with the process of governing the Town of Port Hedland. Our first order of business is to make sure that our team here have the money, the resources and the broad strategic direction to get on with their work. Then once we've settled that down, we'll be turning our mind to the other pressing matters of council.

6.2.9 Renae Coles

1. Will there be any consultation in your time in your term while you're here in regard to opening the yacht club or enabling to give back to the community to take on the bowls club or have that consultation to be able to maintain that so that actually goes to rotation.

The Chair Commissioner provided the following

It's an item in both the Council Plan and the budget papers. We are aware of the issue in terms of the exact mechanics around those two particular projects. I'll hand over to the CEO but we're very aware of how important they are for the Town of Port Hedland.

The Chief Executive Officer provided the following.

Well I'll start with the Bowls Club because that is a matter that will be coming back to the Council to close off the process that we've previously been through over the last several months and together with guidance on what the next steps will be with that. I would expect that there will be a public process and that the community will have the opportunity to make comment on. The Yacht Club is a project that has been in the Council's Plan for some time in terms of upgrading it and in terms of seeking an operator. Those decisions were actually made quite some time ago, I think before my time in terms of going down that path. Again, the Council has a contract which is underway for the upgrading of the Yacht Club building and will shortly go out to tender for an expression of interest for an operator. The process was well in train as I say some 12 months or more ago. I can all check through you

chair and take on notice the aspect of what consultation did take place in the early stages.

2. While you also here during your term, are you able to consult with the CEO towards the Ministers in regard to the boarded-up housing that are currently situated in South Hedland. We're coming into extreme fire season and there has been a couple house fires so far. Yes, they have been occupied but there's many floating around at the moment. We would like to try and see if you can consult with some Ministers to be able to see what needs to be done to release these houses to bring them up to standard to assist with homelessness that currently resides within our community.

The Chair Commissioner provided the following.

I know it's such an incredibly important issue here in Port Hedland. One of the things that as a commission we are really keen to do is refresh a lot of those relationships with the State and the Commonwealth Government and certainly we will be engaging with Ministers across a whole range of portfolios and a priority portfolio will be housing because obviously there is such a need here in Port Hedland. The boarded-up houses and unsafe nature of some of the properties is an issue that certainly I've seen driving around the town. We haven't had a detailed conversation with the administration as yet on that particular aspect. Even today we spent a couple of hours talking about housing. I'm very happy to take that up. Thank you for raising it with us. As I say, a key part of what we would like to achieve in the next six months is opening doors so that a newly elected Town of Port Hedland Council will have very constructive, open and collaborative relationships with the Ministers no matter what level of Government or what colour the Government of the day happens to be.

3. In the budget, I see it time and time again it seems to be on a huge increase, and I don't seem to find anything on the Town of Port Hedland website. Engagements under undertaken by staff town employees, they go away to a lot of different conferences. They're meant to provide some kind of reporting to bring back like some significant value in which they've actually collected from these conferences that they attend. Unfortunately, I have cannot see anything on the website in regard to any of these. During your time are you able to look into that and try and see whether or not there is some transparency that can actually go towards community in regard to these trips?

The Chair Commissioner provided the following.

I'll ask the CEO to speak to it on how travel is reported against. Turn over to the CEO, thank you.

The Chief Executive Officer provided the following.

There is an adopted policy of the Council as it relates to elected members travel and attendance at conferences and I believe that does include a provision for report back following attendance of those conferences. I'll double check those references and provide them in the in the written answer. As far as staff travel for conferences and

training is concerned, we have rigorous processes in the organisation related to learning and development. A proposal for a staff member to travel in relation to training and development will go through an approval internal approval process and the benefits of that travel or attendance at those training courses or whatever will be reported back through the appropriate staff channels within teams. As far as senior staff attending conferences are concerned, those are approved by the CEO and as far as my travel or the CEO's travel on business or to attend conferences etc. they are approved by the council or the Mayor. Going forward from this stage, it will be the Commissioners if I intend any travel during the time that I'm here. I think hopefully that answers your question, but the processes are strong, the approval processes are there, and the accountability is there.

6.2.10	Geoffrey Day	
0.2.10	Coom by Bay	

1. Are you aware of whether the Minister attended Port Hedland prior to making a decision to appoint commissioners?

The Chief Executive Officer provided the following.

The Minister for Local Government has not been to Port Hedland to my knowledge, since I've been here November

2. Would the commissioners send an open and public invitation to the Minister to attend Port Hedland outside of your responsibilities to come to Port Hedland and address the issues of the local residents here as you can see is a little bit contentious.

The Chair Commissioner provided the following

As I've said, a key part of what we're here to do is refresh a lot of the relationships between the Ministers at State and Federal level and with the town of Port Hedland. Absolutely, we'd be delighted to extend an invitation on behalf of the council to the Minister for Local Government to come to Port Hedland.

The Presiding Member declared Public Question Time close at 6:30pm.

6.2 Public Statement Time

The Presiding Member declared Public Statement Time open at 6:31pm

6.2.1	Jan Gillingham

- Thanks, extended to Director Alison Banks and staff for supporting the Pilbara Music Festival 9–14 September.
- Festival is a long-running, not-for-profit event since 1976.
- 50th anniversary planned for 2026.
- Discussions underway for increased Town involvement in future events.

6.2.2	Camilo Blanco
-------	---------------

- Community member expressed opposition to the appointment of commissioners, advocating for elected representation.
- Commended commissioners for their clear and responsive answers during the meeting raised.
- The previous Mayor renewed the CEO's contract without Council knowledge.
- Noted minimal changes in the current budget compared to previous Council discussions.
- Highlighted past concerns over proposed rate increases; supported the final 0% increase for residential and business rates.
- Opposed significant ratepayer funding for service workers housing, citing it as a State Government responsibility.

6.2.3 Merryn Browning

- Community member acknowledged the importance of looking forward but stressed the need to reflect on past leadership failures.
- Called for honest reflection to restore accountability and ensure better value for ratepayers.
- Emphasised the need for leadership that delivers real outcomes for residents.

6.2.4 Ash Christensen

- Community member raised concerns about the deliverability of the endorsed Council Plan.
- Criticised lack of defined success measures and service level agreements, calling it a risk to accountability.
- Urged the administration to align ambition with capacity and provide measurable targets for transparency.

6.2.5 Louise Newbury

- Community member welcomed the appointment of Commissioner Ron Yuryevich.
- Praised the State Government for the decision and expressed personal appreciation.
- Described Mr Yuryevich as a valuable mentor and expert in local government.
- Thanked him for returning to support the Town of Port Hedland.

The Presiding Member declared Public Statement Time closed at 6:45pm

6.3 Petitions / Deputations / Presentations / Submissions

Nil

7 Questions from Members without Notice

Nil

8 Announcements by Presiding Member without Discussion (Refer to page 5 for Commissioner Chair Shaw Speech)

The Mayor's meetings for the month of August 2025:

DATE	MEETING DETAIL	ATTENDANCE
05.08.2025	ToPH & Hon Julie Freeman MLC, Shane	Mayor Peter Carter
	Love MLA	CEO Mark Dacombe
		Denise Mackay
		Orazio Santalucia
		Hon Julie Freeman MLC
		Shane Love MLA
12.08.2025	Regional Capitals Australia	Mayor Peter Carter
		Various stakeholders
13.08.2025	Development WA	Mayor Peter Carter
		Daniel Hazelbroek
		Gemma Bel
		Chris Forbes
21.08.2025	Regional Capitals Alliance WA	Mayor Peter Carter
		CEO Mark Dacombe
		Various stakeholders
22.08.2025	Regional Capitals Alliance WA	Mayor Peter Carter
		CEO Mark Dacombe
		Various stakeholders

9 Declarations of Commissioners to have given due consideration to all matters contained in the Business Paper before the Meeting

The following Commissioners declared that they had given due consideration to all matters contained in the agenda:

Commissioner Jessica Shaw (Chair)

Commissioner Martin Aldridge (Deputy Chair)

Commissioner Ronald Yuryevich AM

10 Confirmation of Minutes of Previous Meeting

CM202526/113 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council:

- 1. Approve an administrative amendment to the title of Item 12.4.2, 'RFT 2425-28 Port Hedland Yacht Club Kitchen', to 'RFT 2425-40 Port Hedland Yacht Club — Base Build & Kitchen Works', and
- 2. Confirm the amended Minutes of the Ordinary Council Meeting held on 30 July 2025 are a true and correct record.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

Disclaimer

Members of the public are cautioned against taking any action on Council decisions, on items on this evening's Agenda in which they may have an interest, until formal notification in writing by the Town has been received. Decisions made at this meeting can be revoked, pursuant to the Local Government Act 1995.

11 Reports of Committees

11.1 Audit, Risk and Compliance Committee

11.1.1 Minutes of the Audit, Risk & Compliance Committee
Meeting held on 12 August 2025

Author: Audit, Risk & Insurance Officer

Authorising Officer: Manager Governance

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/114 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

That Council:

- 1. Receives the unconfirmed minutes of the Audit, Risk and Compliance Committee Meeting held on 12 August 2025;
- 2. Pursuant to section 6.8 of the Local Government Act 1995 for the Enterprise Resource Planning Implementation project, carry over \$284,000 of 2024-2025 project funding into the 2025-2026 annual budget and endorse project variations V10 through V14 for \$341,430'; and
- 3. Endorses the recovery action by way of seeking a vesting order on 12 Chunking Crescent South Hedland and advises the State Solicitors Office of this intention (confidential attachment 11.1.1.2)

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is to present the Unconfirmed Minutes of the Audit, Risk, and Compliance Committee (ARC Committee) meeting held on 12 August 2025, for Council's consideration.

DETAIL

Background

The Town's ARC Committee is a statutory body established under section 7.1A of the Local Government Act 1995. Its primary function is to assist the Council in fulfilling its governance and oversight obligations, specifically in the areas of financial

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reporting, internal controls, risk management, legislative compliance, ethical accountability, and internal audits.

12 August 2025 Meeting Overview

At its meeting held on 12 August 2025, the following items were considered:

12.1 Quarterly Internal Audit Log Review

The ARC Committee received an update on the progress of audit items, including those from the 2020-23 and 2023-26 Strategic Internal Audit Plans.

12.2 Quarter 4 Procurement Report on Panels Usage

The ARC Committee noted nil identified non-compliance with Policy 2/022 Panels of Pre-Qualified Suppliers for Quarter 4 Financial Year 2024-25.

12.3 Asset Management Framework Progress Report

The ARC Committee received the progress report on the Asset Management Framework.

- 12.4 Enterprise Resource Planning Implementation Progress Report The ARC Committee received the progress report on the Enterprise Resource Planning Implementation Project and recommends Council;
 - (b) to carry over \$284,000 of 2024-2025 project funding into the 2025-2026 annual budget; and
 - (b) Endorse project variations V10 through V14 for \$341,430

12.5 Public Interest Disclosure Policies & Procedures Review.

The ARC Committee noted the updated Policy 1/023 'Public Interest Disclosure Policy' and the updated IOP. The Committee also requested further clarification on sections 2.2 and 4.3 of the Policy, which will be provided to Councilors in due course.

12.6 Risk Register Review

The ARC Committee received the Quarterly Risk Report. The report included the strategic risks and highlighted the operational risks with high and extreme residual ratings and their status. The risks are to be reported to the ARC Committee in line with the reporting requirements defined in the Town's Risk Management Framework.

15.1 Confidential Item - Town Debtors

The ARC Committee received the report on Town Debt and endorsed the recovery action by way of seeking a vesting order on 12 Chunking Crescent and advise the State Solicitors Office of this intention.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is of medium significance, due to the deliberation on financial and governance matters

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during the meeting. These discussions bear significance on the Town's ability to meet its compliance obligations and manage its finances.

CONSULTATION

Internal

- ARC Committee
- Chief Executive Officer
- Director Corporate Services
- Manager Governance
- Manager Financial Services
- Manager ERP Project

External Agencies

Nil.

Community

Nil.

LEGISLATION AND POLICY CONSIDERATIONS

The ARC Committee's functions, powers, and membership are governed by its Terms of Reference.

FINANCIAL AND RESOURCE IMPLICATIONS

There are financial implications associated with this item.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following sections of the Town's *Strategic Community Plan 2022-2032* are applicable in the consideration of this item:

Our Leadership:

- 4.2.2 Transparent and regular financial reporting and communication to the community is undertaken.
- 4.2.3 Transparent and regular governance reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social or economic impacts relating to this item.

Access and Inclusion

The following outcome of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

Nil.

Corporate Business Plan

The following services of the Town's *Corporate Business Plan 2023-2027* apply in relation to this item:

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Our Corporate Services:

Governance and Procurement - Provide high standards of governance and leadership.

Financial Management and Rates - Financial management services compliant with legislation to enable the Town to sustainably provide services to the community.

Audit and Risk Management - Committed to organisation wide risk management principles, systems and processes that ensure consistent, efficient and effective assessment of risk in all planning, decision making and operational processes.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational
Risk Category	Compliance
Cause	Not reporting to Council
Effect (Consequence)	Non-compliance with best practice principles
Risk Treatment	Council receives the minutes from the 26 November ARC Committee Meeting.

There is an operational risk associated with this item caused by not reporting the activities of the ARC Committee to Council which could lead to non-compliance with best practice principles and to an extent Standing Orders Local Law 2014.

The risk rating is considered to be Medium (6) which is determined by a likelihood of Possible (3) and a consequence of Minor (2).

This risk will be eliminated by reporting the minutes of the ARC Committee to the Council for their consideration.

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

This report presents the Unconfirmed Minutes of the Audit, Risk, and Compliance Committee meeting held on August 12, 2025, for Council's review. The ARC Committee, established under section 7.1A of the Local Government Act 1995, assists Council with governance, oversight, and compliance matters.

Key discussions from the meeting included the Quarterly Internal Audit Log Review, Quarter 4 Procurement Report on Panels Usage, Asset Management Framework Progress Report, Enterprise Resource Planning Implementation Progress Report,

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Public Interest Disclosure Policies & Procedures Review, Quarterly Risk Report and Confidential Town Debtors Report.

ATTACHMENTS

- 1. Unconfirmed Minutes for the Audit, Risk and Compliance Committee Meeting held on 12 August 2025 [**11.1.1.1** 59 pages]
- 2. CONFIDENTIAL confidential ARC Meeting Minutes [11.1.1.2 14 pages]

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12 Reports of Officers 12.1 Corporate Services

12.1.1 Statement of Financial Activity - July 2025

Author: Senior Financial Accountant
Authorising Director Corporate Services

Officer:

Director Corporate Services

Disclosure of Interest:

The Author and Authorising Officer declare that they do not have any conflicts of interest in relation to this item. At times, they receive payments made in accordance with employment contracts and related Town of Port Hedland policies, which are

disclosed in the attachments to this report.

CM202526/115 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council:

- 1. Receive the Accounts paid under delegated authority for the period ended 31 July 2025 as shown in attachment 1;
- 2. Receive the Purchasing Card statements for the period ended 31 July 2025, as shown in attachment 2; and
- 3. Receive the Investment Summary Report for the period ended 31 July 2025, as shown in attachment 3.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is for Council to receive the Statement of Financial Activity for the period ended 31 July 2025. Due to the late adoption of the 2025 - 2026 annual budget there are no budget comparatives for the financial activity reports.

DETAIL

The 2025 - 2026 annual budget is expected to be adopted in late September 2025 and the information provided within will be made in compliance with the *Local Government Act 1995 and* Financial Management Regulations. The statement of financial activity supports the budget to actual variance analysis.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of low significance, because:

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• Exception - The proposal or decision is not of a nature or significance that requires engagement.

CONSULTATION

Internal

Ni/

External Agencies

- Ni/
- ullet

Community

Ni/

LEGISLATION AND POLICY CONSIDERATIONS

Section 6.4 of the *Local Government Act 1995* and Regulation 34 of the *Local Government (Financial Management) Regulations 1996* detail the form and manner in which a local government is to prepare its statement of financial activity.

FINANCIAL AND RESOURCE IMPLICATIONS

The statement of financial activity is to be supported by such information, as is considered relevant by the local government, containing:

- An explanation of the composition of the net current assets for the month, to which the statement relates, less committed assets and restricted assets.
- An explanation of each of the material variances referred to in sub-regulation (1)(d); and
- Supporting information, as is considered relevant by the local government.

Reserves:

Ensure compliance with section 6.11 of the Local Government Act 1995 when reserve accounts are utilised.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following section of the Town's *Strategic Community Plan 2022-2032* applies in relation to this item:

Our Leadership:

4.2.2 Transparent and regular financial reporting and communication to the community is undertaken

Access and Inclusion

The following outcome of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

Nil

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Corporate Business Plan

The following service of the Town's *Corporate Business Plan 2023-2027* applies in relation to this item:

Our Corporate Services:

Financial Management and Rates - Financial management services compliant with legislation to enable the Town to sustainably provide services to the community

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational	
Risk Category	Financial	
Cause	There is an operational risk associated with this item due to a reduction in income or increase in expense throughout the 2025/26 financial year.	
Effect (Consequence)	Could impact on the Town's ability to meet service levels or asset renewal funding requirements.	
Risk Treatment	The Town's financial activity reports use a materiality threshold to measure, monitor and report on financial performance and position of the Town.	
The risk rating is considered to be Medium (6) which is determined by a likelihood		

of Possible (3) and a consequence of Minor (2).

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

The July 2025 reporting period has no annual budget comparatives until the 2025 -2026 annual budget is adopted. This report seeks to include attachments of actuals purchases and investment transactions only for July 2025.

ATTACHMENTS

- 1. The Accounts paid under delegated authority for the period ended 31 July 2025 [**12.1.1.1** - 54 pages]
- 2. 2. The Purchasing Card Statements for the period ended 31 July 2025 [**12.1.1.2** - 29 pages]
- 3. Investment Summary Report for the period ended 31 July 2025 [12.1.1.3 -3. 10 pages]

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12.1.2 Statement of Financial Activity - August 2025

Author: Senior Financial Accountant
Authorising Director Corporate Services

Officer:

Disclosure of Interest:

The Author and Authorising Officer declare that they do not have any conflicts of interest in relation to this item. At times, they receive payments made in accordance with employment contracts and related Town of Port Hedland policies, which are

disclosed in the attachments to this report.

CM202526/116 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

That Council:

- 1. Receive the Accounts paid under delegated authority for the period ended 31 August 2025 as shown in attachment 1;
- 2. Receive the Purchasing Card statements for the period ended 31 August 2025, as shown in attachment 2; and
- 3. Receive the Investment Summary Report for the period ended 31 August 2025, as shown in attachment 3.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is for Council to receive the Accounts paid under delegated authority, Purchase Cards statement and Investment Summary report for the period ended 31 August 2025. Due to the late adoption of the 2025 - 2026 Annual Budget there are no budget comparatives for the financial activity reports.

DETAIL

The 2025 - 2026 annual budget is expected to be adopted in September 2025 and the information provided within will be made in compliance with the *Local Government Act 1995 and* Financial Management Regulations. The statement of financial activity supports the budget to actual variance analysis.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of low significance, because:

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• Exception - The proposal or decision is not of a nature or significance that requires engagement.

CONSULTATION

Internal

Ni/

External Agencies

- Ni/
- •

Community

Ni/

LEGISLATION AND POLICY CONSIDERATIONS

Section 6.4 of the *Local Government Act 1995* and Regulation 34 of the *Local Government (Financial Management) Regulations 1996* detail the form and manner in which a local government is to prepare its statement of financial activity.

FINANCIAL AND RESOURCE IMPLICATIONS

The statement of financial activity is to be supported by such information, as is considered relevant by the local government, containing:

- An explanation of the composition of the net current assets for the month, to which the statement relates, less committed assets and restricted assets.
- An explanation of each of the material variances referred to in sub-regulation (1)(d); and
- Supporting information, as is considered relevant by the local government.

Reserves:

Ensure compliance with section 6.11 of the Local Government Act 1995 when reserve accounts are utilised.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following section of the Town's *Strategic Community Plan 2022-2032* applies in relation to this item:

Our Leadership:

4.2.2 Transparent and regular financial reporting and communication to the community is undertaken

Access and Inclusion

The following outcome of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

Nil

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Corporate Business Plan

The following service of the Town's *Corporate Business Plan 2023-2027* applies in relation to this item:

Our Corporate Services:

Financial Management and Rates - Financial management services compliant with legislation to enable the Town to sustainably provide services to the community

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational		
Risk Category	Financial		
Cause	There is an operational risk associated with this item due to a reduction in income or increase in expense throughout the 2025/26 financial year.		
Effect (Consequence)	Could impact on the Town's ability to meet service levels or asset renewal funding requirements.		
Risk Treatment	The Town's financial activity reports use a materiality threshold to measure, monitor and report on financial performance and position of the Town.		
The risk rating is considered to be Medium (6) which is determined by a likelihood			
of Descible (2) and a consequence of Miner (2)			

of Possible (3) and a consequence of Minor (2).

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

The August 2025 reporting period has no annual budget comparatives until the 2025 - 2026 annual budget is adopted. This report seeks to include attachments of actuals purchases and investment transactions only for August 2025.

ATTACHMENTS

- 1. The Accounts paid under delegated authority for the period ended 31 Aug 2025 [**12.1.2.1** - 48 pages]
- 2. 2. The Purchasing Card Statements for the period ended 31 Aug 2025 [**12.1.2.2** - 30 pages]
- 3. The Investment Summary Report for the period ended 31 Aug 2025 3. [**12.1.2.3** - 10 pages]

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12.1.3 2025/2026 Delegation Register Review

Author: Senior Governance Advisor
Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/117 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council adopt the 2025-2026 Town of Port Hedland Delegation Register as per Attachment 1.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

PURPOSE

The purpose of this report is for Council to adopt the 2025-2026 annual review of the Town of Port Hedland (the Town) Delegation Register. The Town of Port Hedland has delegations in place from the Council to the Chief Executive Officer (CEO), other officers and the Audit Committee.

BACKGROUND

A workshop was hosted with Council on 18 June 2025 with further information requested and provided to the Council in relation to several delegations. The Delegation Register was presented to the Council at the 25 June Ordinary Council meeting to facilitate compliance with the requirement that the Delegation Register be reviewed by the Council at least once per financial year. The decision to adopt the 2025/2026 annual review of the Delegation Register was lost for want of an absolute majority.

A further workshop with the Council was hosted on 6 August 2025 with further information provided to the Council. The result of this workshop was the inclusion of two draft conditions to the Delegation Register and was not recommended by Town officers due to the impact of the operational burden and the lack of clarity on the purpose of reporting.

Following multiple attempts to progress the proposed amendments through Council, the matter was scheduled for consideration at the Ordinary Council Meeting on 27 August 2025. However, due to the resignation of the Mayor on 25 August 2025, Council was left without a quorum, resulting in the cancellation of the meeting. Subsequently, on 3 September 2025, Commissioners were formally appointed to assume the responsibilities of Council, following the declaration of all remaining council positions as vacant.

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In light of these developments, it is recommended that Council revert to the original proposal, which involves minimal amendments to the Delegation Register (detailed in the table below). This approach will enable the process to be finalised in accordance with the requirements of the *Local Government Act 1995*.

DETAIL

Delegations of authority are an effective and efficient means of carrying out the functions or discharging the duties of the local government, by allowing decisions of the Council to be made by the CEO who in turn can delegate to other staff where appropriate.

The Local Government Act 1995, Dog Act 1976, Cat Act 2011 and the Planning and Development (Local Planning Schemes) Regulations 2015 all require local governments to conduct an annual review of any delegations made under those Acts.

The delegation register annual review is facilitated through the Governance business unit, with managers and executives recommending updates for council to adopt. Meetings are conducted with all managers and directors, and then a final draft register is brought to the Executive Leadership Team (ELT) for review, prior to being adopted by Council.

Under s5.44 of the *Local Government Act 1995* (the Act), a CEO may delegate to any employee of the Town the exercise of any of the CEO's powers or the discharge of any of the CEO's duties. These changes will be implemented pending the outcome of Council's review of the statutory delegations.

The below table outlines the statutory changes made to the delegation register and references the delegation register at attachment 1:

Statutory Delegation	Changes Proposed	Reason for Change	Comments
Administration Re			
Local Governmen			
1.2.18 Tenders for Goods and Services	Amendment to Function 13 (directors will have authority to appoint the next preferred tenderer up to their authorised expenditure as per item 22.3 of this register and within their directorate only.	Supply of goods and services market conditions. Efficiency and work processes	
Dog Act 1976			

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8.1.3 Appoint Authorised Persons	Addition of role of Trainee Ranger to subdelegates with functions to 2(d) Issue an order regarding a nuisance dog,	Operational requirements			
	2(f) Request personal details, 2(h) Veterinary services and 2(i) to issue an infringement notice.				
Planning and Development Act 2005					
20.2.3 Port Hedland West End Improvement Scheme No.1	Change to condition (i) to read: 'have development value or more than \$10,000,000;' (instead of 'less than')	Typographical error			

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is of

• Exception - The proposal or decision is not of a nature or significance that requires engagement.

CONSULTATION

Internal

- Executive Leadership Team
- Senior Leadership Team
- Senior Governance Advisor
- Governance Officer
- Council Workshop

External Agencies

Nil

Community

Nil

LEGISLATION AND POLICY CONSIDERATIONS

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Sections 5.16, 5.17, 5.18, 5.42, 5.43, 5.44, 5.45, 5.46, 7.1B and 9.10 of the *Local Government Act 1995* relate to delegations and the appointment of authorised persons.

Under s5.42 and 5.45 of the Act to delegate any powers to a Chief Executive Officer or amend or revoke a delegation an absolute majority is required.

Delegations under the following additional Acts are included in this Delegation Register:

- Emergency Management Act 2005
- Building Act 2011
- Bush Fires Act 1954
- Cat Act 2011
- Dog Act 1974
- Food Act 2005
- Fines, Penalties and Infringement Notices Enforcement Act 1994
- Graffiti Vandalism Act 2016
- Litter Act 1979
- Control of Vehicles (Off Road Areas) Act 1978
- Liquor Control Act 1988
- Health (Miscellaneous Provisions) Act 1911
- Public Health Act 2015
- Caravan and Camping Grounds Act 1995
- Planning and Development Act 2005
- Road Traffic (Vehicles) Act 2012
- Environmental Protection Act 1986
- Animal Welfare Act 2002

All delegations under each of the Town's Local Laws have been included in this Delegation Register as follows:

- Parking Local Law
- Bush Fire Brigades Local Law
- Public Places and Local Government Property Local Law
- Cemetery Local Law
- Dogs Local Law
- Health Local Law
- Animals, Environment and Nuisances Local Law
- Waste Local Law

The following policies are reflected within the delegation register:

- 1/009 Legal Representation for Council Members and Employees
- 1/014 Execution of Documents and Application of the Common Seal
- 2/005 Financial Hardship
- 2/007 Procurement Policy
- 2/010 Council Investments
- 2/022 Panels of Pre-Qualified Suppliers
- 6/003 Community Grants Program

FINANCE AND RESOURCE IMPLICATIONS

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There are no identifiable costs associated with the adoption of the reviewed Delegation Register.

STRATEGIC SUSTAINABILITY IMPLICATIONS

The following sections of the Town's Strategic Community Plan 2022-2032 are applicable in the consideration of this item:

Our Leadership:

4.2.3 Transparent and regular governance reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social, or economic impacts relating to this item

Access and Inclusion

The following outcome of the Town's Access and Inclusion Plan 2023-2026 apply in relation to this item:

• Outcome 3 – Accessible Information

Corporate Business Plan

The following actions of the Town's Corporate Business Plan 2023-2027 apply in relation to this item:

Our Corporate Services:

Governance and Procurement - Provide high standards of governance and leadership Council Support - Provide high standards of professional support and expert advice to the Council.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational
Risk Type	Operational
Risk Category	Compliance
Cause	If the Delegation Register is not adopted there is a compliance risk associated with the review not being conducted within the statutory timeframe
Effect (Consequence)	Ongoing non-compliance with statutory timeframes and potential negative impact on the Town's reputation
Risk Treatment	Council adopts the Delegation Register

There is an Operational risk associated with this item caused by the Delegation Register not being adopted leading to ongoing non-compliance with statutory timeframes and the potential for employees to be unable to continue operating in an effective and efficient manner.

The risk rating is considered Medium (5) determined by a likelihood of Possible (3) and a result of Minor (2).

This risk will be eliminated by the adoption of the officer's recommendation.

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OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

The proposed adoption of the 2025/2026 Town of Port Hedland Delegation Register following its review seeks to maintain efficient decision-making and implementation processes. Delegations of authority are required to streamline local government review procedures, whilst adhering to legislative requirements.

A thorough review has been conducted, involving input from managers and the Executive Leadership Team. The Council's approval of these changes as recommended under attachment 1, enables the CEO and delegated officers to fulfill their duties effectively.

ATTACHMENTS

1. Att 1 Officer Recommended - Town of Port Hedland Delegation Register DRAFT [12.1.3.1 - 216 pages]

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12.1.4	Corporate Business Plan Quarterly Report - 2024-2025
	Quarter 4

Author: Senior Corporate Performance Advisor

Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/118 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

That Council receives the Corporate Business Plan Quarterly Report – 2024/2025 Quarter 4 as per Attachment 1.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

PURPOSE

The purpose of this report is for the Council to receive the Quarter 4 report on the progress of service delivery as outlined in the Corporate Business Plan (CBP) 2023-2027. The report captures the period April to June 2025.

DETAIL

The Integrated Planning and Reporting (IPR) provides local governments with a framework for establishing local priorities and linking these to operational functions as detailed in Strategic Community Plans and Corporate Business Plans. The IPR Framework requires that regular monitoring and reporting of these plans are undertaken. The Town of Port Hedland's IPRF recommends implementing quarterly reports to inform the Council of the Town's performance against the community outcomes, enabling the Town to respond to changing priorities.

The Town of Port Hedland's Corporate Business Plan 2023-2027 was adopted by the Council on 30th August 2023. It is the Town's 4-year planning document that comprises the services, service levels, any planned changes and major projects the Town aims to deliver over the four years, to achieve the deliverables listed in the Strategic Community Plan 2022-2032. It is reviewed and updated annually in line with the development of each year's annual budget. The Town is in the process of undertaking a minor review of its Strategic Community Plan and annual review of the Corporate Business Plan in accordance with the Integrated Planning and Reporting Framework (IPRF) requirement.

The quarterly report ensures that the Council and the community are aware of the Town's progress against the CBP's actions and that services are being delivered. It is an effective means to update the Council and the community on progress against

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agreed priority actions. The report provides information on the progress made against these service levels and covers the period April to June 2025.

The report identifies the key actions, the status of each action, the percent complete along with commentary on the progress where applicable. The majority of the services are being progressed and are on track. However, some of the actions have yet to start or are behind schedule and delays have been explained. Comments have been provided for such actions including details of their expected start dates.

Summary:

The table and chart below provide a summary of the overall progress of the 114 actions reported against:

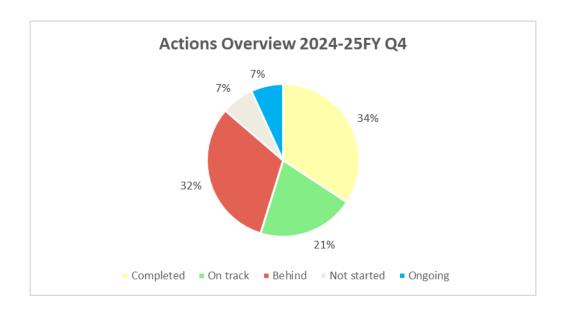
Action Progress Status	Description	Number	%
Not started	This initiative/project is scheduled to start at a later time in the course of the Corporate Business Plan	5	4
On track	This initiative/project is in progress and expected to be completed in the scheduled time	15	13
Behind schedule	This initiative/project has not started at the scheduled time or is in progress but not expected to be completed in the scheduled time.	23	21
Completed	This initiative/project was completed during the prior quarters	66	58
Ongoing	This initiative/project is in progress and expected to continue for some time in the future	5	4
Total		114	100

2024/25 Financial Year – Q4

Of the 114 CBP actions, 43 actions were completed in 2023-24 Financial Year. These actions have been greyed in the report for ease of reference. 2 completed actions from 2023-24 FY were reopened in FY2024-25. Of the 73 CBP actions that were not completed in FY2023/24, 25 actions were completed, 15 are on track, 23 actions are behind schedule, 5 actions have not started and 5 are ongoing in Q4 of 2024-25FY.

The chart below shows the actions overview of the progress made in Q4 of FY2024/25:

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Highlights of the period April to June include the progression of important projects including:

- Childcare Expansion and Development Detailed design has been completed.
- ERP Electronic Content Management passed the UAT Phase 1 testing milestone and is ready for deployment in August 2025.
- Community Safety One Shopping Centre pop up and two social media posts done in Q4 to increase community awareness on logging safety issues.
- Key worker housing Out for tender for design and construct proposals.
- South Hedland Civic and Community Hub Value engineering is taking place for a refurbishment option

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of low significance, because:

• Exception - The proposal or decision is not of a nature or significance that requires engagement.

CONSULTATION

Internal

- ELT
- SLT
- Senior Officers

External Agencies

• Nil

Community

Nil

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LEGISLATION AND POLICY CONSIDERATIONS

Section 5.56 of Local Government Act 1995 outlines the requirement for Local Governments to plan for the future. The adoption, implementation and reporting of strategic community and CBP facilitate this requirement

FINANCIAL AND RESOURCE IMPLICATIONS

Nil

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following sections of the Town's *Strategic Community Plan 2022-2032* are applicable in the consideration of this item:

Our Leadership:

4.2.3 Transparent and regular governance reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social or economic impacts relating to this item.

Access and Inclusion

The following outcomes of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

- Outcome 3 Accessible Information
- Outcome 4 Quality of Service

Corporate Business Plan

The following service of the Town's *Corporate Business Plan 2023-2027* apply in relation to this item:

Our Corporate Services:

Strategic and Corporate Planning - Planning for the future (Integrated Planning and Reporting): community vision, clear strategic direction and financial sustainability

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Strategic
Risk Category	Compliance
	Reputational
Cause	Non-compliance with statutory requirement as well as inability to meet community expectations
Effect (Consequence)	Not delivering on the Council and community expectation to be informed of the Town's performance against the Corporate Business Plan.
(33333)	Non-compliance with the IPR (Integrated Planning and Reporting) requirement to have a system of monitoring and

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	reporting performance of the Town's Strategic Community Plan and the Corporate Business Plan.
Risk Treatment	Progress report on the Town's CBP performance is provided to Council

There is a Strategic, risk associated with this item caused by non-compliance with statutory requirement and the potential for the Town to be unable to meet community expectations, leading to perception that the Town has not performed as expected by the community.

The risk rating is considered to be Low (4) which is determined by a likelihood of Unlikely (2) and a consequence of Minor (2).

This risk will be eliminated by receiving and noting the progress report.

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

This report is provided to inform the Council of the progress the Town has made in regard to the adopted Corporate Business Plan 2023-2027. The Corporate Business Plan outlines the organisation's services, service levels and major projects to achieve its deliverables in the Strategic Community Plan. The report identifies the status of each action along with commentary on the progress where applicable.

ATTACHMENTS

1. To PH CBP Quarterly Report_ 2024-25 Q 4 V 7 [**12.1.4.1** - 33 pages]

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12.1.5 Policy Review Program

Author: Senior Governance Advisor
Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/119 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council adopt:

1. 2/004 Rating Policy as per attachment 2;

2. 2/010 Council Investments Policy as per attachment 3;

3. 2/019 Financial Reserves Policy as per attachment 6; and

4. 2/005 Financial Hardship Policy as per attachment 7.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

PURPOSE

The purpose of this report is for Council to consider and adopt the Town of Port Hedland (the Town) policies as part of the on-going review program:

- 2/004 Ratings Policy
- 2/010 Council Investments Policy
- 2/019 Financial Reserves Policy
- 2/005 Financial Hardship Policy

DETAIL

At the 25 September 2024 Ordinary Council Meeting, report 12.1.2 Council Policy – Policy Framework was adopted. Included as attachment 1 is a register of Town policies outlining their status for their proposed review, development and adoption.

The Town has more than 50 policies, along with requirements for some additional policies to meet new legislative requirements. Adopted policies require periodic review. Some of these existing policies have become outdated and lack relevance to contemporary times, while others appear more operational in nature and would serve the organisation more effectively as procedures. A risk-based approach to the

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review cycle is being undertaken to ensure that policies that relate to higher risk matters are reviewed more regularly, to those which carry lower risks. A risk rating will be applied to Council policies as they are reported to the Council for review.

2/004 Ratings Policy

This policy was last reviewed and adopted by Council on 27 March 2024 (CM20324/234).

The changes between versions include:

- No content changes recommended
- Extending review frequency from annual to every 3 years to align with triennial rating valuation cycle

The Draft version has been included as Attachment 1. The 'marked changes' version previously adopted in 2024 has been included as Attachment 2.

2/010 Council Investments Policy

This policy was last reviewed and adopted by Council on 27 March 2024 (CM202223/233).

The changes between versions include:

- Minor change to replace outdated 'Strategic Community Plan 2018-28' reference with 'Council's objectives' in anticipation of new Council Plan
- Formatting changes to align with corporate policy template

The Draft version has been included as Attachment 3. The 'marked changes' version previously adopted in 2024 has been included as Attachment 4.

2/019 Financial Reserves Policy

This policy was last reviewed and adopted by Council on 27 March 2024 (CM202223/233).

The changes between versions include:

- Establishing new Public Art Reserve (moving \$463k from balance sheet for transparency)
- Creating Kingsford Smith Development Reserve for land sale proceeds and construction funding
- Updating Employee Leave Reserve (removing outdated sick leave/redundancy references)
- Spoilbank Reserve expanded to include maintenance funding with rollover capability

The Draft version has been included as Attachment 5. The 'marked changes' version previously adopted in 2024 has been included as Attachment 6

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2/005 Financial Hardship Policy

This policy was last reviewed and adopted by Council on 27 March 2024 (CM202223/234).

There are no changes proposed for this policy – the policy has been well-received since being rewritten from a debt collection focus to providing relief assistance.

The Draft version has been included as Attachment 7.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of low significance, because it does not meet any of the criteria listed in the policy which deems it significant.

CONSULTATION

Internal

ELT / SLT

External Agencies

NIL

Community

NIL

LEGISLATION AND POLICY CONSIDERATIONS

- Local Government Act 1995
- Local Government (Functions and general) Regulations 1996
- Public Interest Disclosure Act 2003
- Public Interest Disclosure Regulations 2003
- Corruption, Crime and Misconduct Act 2003

FINANCIAL AND RESOURCE IMPLICATIONS

No immediate impact forecast.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following section of the *Town's Strategic Community Plan 2022-2032* is applicable in the consideration of this item:

Our Leadership:

4.2.3 Transparent and regular governance reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social or economic impacts relating to this item.

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Access and Inclusion

The following outcome of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

• Outcome 3 – Accessible Information

Corporate Business Plan

The following services of the Town's *Corporate Business Plan 2023-2027* apply in relation to this item:

Our Corporate Services:

Governance and Procurement - Provide high standards of governance and leadership.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational	
	Financial	
Diels Catogons	Compliance	
Risk Category	Reputational	
	Fraud	
Cause Out of date or non-compliant policies and or gaps in pol framework.		
Effect (Consequence)	Non-compliant decision making or not in line with best practice. Duplicitous and / or inconsistent policy positions.	
Risk Treatment	Continuous review of policies following a risk-based approach.	

There is an Operational risk associated with this item caused by not maintaining an effective policy framework which may lead to compliance concerns.

The risk rating is considered to be Medium (6) which is determined by a likelihood of Possible (3) and a consequence of Minor (2).

This risk is considered acceptable due to the following controls in place:

- An existing policy is currently in effect.
- The risk falls within the Town's acceptable tolerance range.

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

The policy reviews have been considered to align with legislation, departmental guidance and best practice.

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ATTACHMENTS

- 1. Att 1 2.004 Ratings Policy V 05 DRAFT [**12.1.5.1** 5 pages]
- 2. Att 2 2.004 Ratings V 04 Marked Changes [**12.1.5.2** 6 pages]
- 3. Att 3 2.010 Council Investments V 09 DRAFT [**12.1.5.3** 6 pages]
- 4. Att 4 2.010 Council Investments V 08 Marked Changes [12.1.5.4 6 pages]
- 5. Att 5 2.019 Financial Reserves- V 06 DRAFT [**12.1.5.5** 7 pages]
- 6. Att 6 2.019 Financial Reserves- V 05 Marked Changes [**12.1.5.6** 7 pages]
- 7. Att 7 2.005- Financial- Hardship DRAFT No changes from Version 1 [12.1.5.7 4 pages]
- 8. Policy Review Register 2025 [**12.1.5.8** 10 pages]

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12.1.6 Adoption of the 2025-2026 Annual Budget

Author: Manager Financial Services
Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/120 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 1 GENERAL AND MINIMUM RATES

That Council:

1. Pursuant to Section 6.32, 6.33, 6.34 and 6.35 of the *Local Government Act 1995* impose the following differential general rates and minimum payments on Gross Rental (GRV) and Unimproved Values (UV) for the 2025-2026 financial year:

General Rates:

I.	GRV Residential	4.3500 cents in the dollar
II.	GRV Commercial / Industrial	7.8533 cents in the dollar
III	GRV Mass Accommodation	13.0500 cents in the dollar
IV.	GRV Airport	8.7000 cents in the dollar
V.	UV Pastoral & Other	13.2870 cents in the dollar
VI.	UV Mining	24.0000 cents in the dollar

Minimum Payments:

I.	GRV Residential	\$1,300
II.	GRV Commercial / Industrial	\$1,900
III	GRV Accommodation	\$1,900
IV.	UV Pastoral	\$1,900
V.	UV Mining	\$250

2. Endorses the 2025-2026 Differential Rating Statement of Objects & Reasons as per attachment 1.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

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CM202526/121 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 2 CONCESSIONS AND EXEMPTIONS

That Council grant the following concessions and exemptions included as attachment 2 and summarised below:

Rate concessions total \$ 208,094

Rate Cap Gap total \$ 7,731

As applied to the 2025-2026 rates charges and in accordance with s6.46 and s6.47 of the Local Government Act 1995 and the Rates and Charges (Rebates and Deferments) Act 1992.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Jessica Shaw, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

CM202526/122 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

OFFICER'S RECOMMENDATION 3

INSTALMENT PAYMENT ARRANGEMENTS AND INTEREST

That Council:

- 1. Pursuant to Section 6.45 of the Local Government Act 1995 and regulation 64(2) of the Local Government (Financial Management) Regulations 1996, nominates the following due dates for the payment by instalments:
 - Option 1 (full Payment)

Full amount of rates and charges including arrears, to be paid on or before 12 November 2025 or 35 days after the date of issue appearing on the rate notice whichever is the later.

Option 2 (Four instalments)

First Instalment to be made on or before 12 November 2025 or 35 days after the date of issue appearing on the rate notice, whichever is later, including all arrears and a quarter of the current rates and service charges;

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Second instalment to be made on or before 19 January 2026, or 2 months after the due date of the first instalment, whichever is the later;

Third instalment to be made on or before 27 March 2026, or 2 months after the due date of the second instalment, whichever is the later; and

Fourth instalment to be made on or before 29 May 2026, or 2 months after the due date of the third instalment, whichever is the later.

- 2. Pursuant to Section 6.45 of the Local Government Act 1995 and regulation 67 of the Local Government (Financial Management) Regulations 1996, adopts an instalment administration charge where the owner has elected to pay rates through an instalment option of \$15.00 for each instalment after the initial instalment is paid.
- 3. Pursuant to Section 6.45 of the Local Government Act 1995 and regulation 68 of the Local Government (Financial Management) Regulations 1996, adopts an interest rate of 5.50% where the owner has elected to pay rates and service charges through an instalment option.
- 4. Pursuant to Section 6.51(1) and subject to section 6.51(4) of the Local Government Act 1995 and regulation 70 of the Local Government (Financial Management) Regulations 1996, adopts an interest rate of 7.0% for rates and costs of proceedings to recover such charges that remains unpaid after becoming due and payable.

ABSOLUTE MAJORITY VOTE REQUIRED (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

CM202526/123 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 4
ELECTED MEMBERS FEES AND ALLOWANCES FOR 2025-2026

That Council, in accordance with policy 4/008 Elected Member Allowances, Facilities and Expenses and pursuant to:

1. Section 5.98(1)(b) of the Local Government Act 1995 and regulation 30 of the Local Government (Financial Management) Regulations 1996, Part 6.2(1) and Part 6.3(1)(a) of the Determination for Local

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Government Elected Members pursuant to Section 7B of the *Salaries* and *Allowances Act 1975*, adopts the following annual fees for payment of elected members in lieu of individual meeting attendance fees:

Mayor:	Councillors:
\$53,215	\$35,480

2. Section 5.98(5) and 5.98A(1) of the Local Government Act 1995, Regulation 33 and 33A Local Government (Financial Management) Regulations 1996, and Part 7.2(1) and 7.3(1) of the Determination for Local Government Elected Members pursuant to Section 7B of the Salaries and Allowances Act 1975, adopts the annual allowance to be paid in addition to the annual meeting allowance:

Mayor	\$100,514
Deputy Mayor	\$25,129

3. Section 5.99A(b) of the Local Government Act 1995, Regulation 34A Local Government (Financial Management) Regulations 1996, and Part 9.2(2) of the Determination for Local Government Elected Members pursuant to Section 7B of the Salaries and Allowances Act 1975, adopts the following annual allowances for elected members:

Information Technology Allowance	\$2,000
----------------------------------	---------

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

CM202526/124 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 5

COMMISSIONER REMUNERATION AND ALLOWANCES FOR 2025-2026

That Council, in accordance with the Local Government Act 1995, Schedule 2.4 clause 5(1)d, the Commissioners are entitled to remuneration, allowances and to be reimbursed for expenses, set out in the determination schedule included as Attachment 3.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

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CM202526/125 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

OFFICER'S RECOMMENDATION 6

MATERIAL VARIANCE REPORTING FOR 2025-2026

That Council, in accordance with regulation 34(5) of the *Local Government (Financial Management) Regulations 1996*, regarding level of material variance for financial reporting in 2025-2026, adopts the following threshold:

1. A variance of 10% or \$50,000 whichever is greater, of the year-todate budget of operational and capital expenditure, requires explanation.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

CM202526/126 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 7

FEES AND CHARGES FOR 2025-2026

That Council, pursuant to Section 6.16 of the *Local Government Act* 1995 and other relevant legislation, adopts the Town of Port Hedland 2025-2026 Fees and Charges as detailed in Attachment 3.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

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CM202526/127 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

OFFICER'S RECOMMENDATION 8

MUNICIPAL FUND BUDGET FOR 2025-2026

That Council, pursuant to provision of Section 6.2 of the *Local Government Act 1995* and Part 3 of the *Local Government (Financial Management) Regulations 1996*, adopt the Budget as contained in Attachment 4, which includes the following:

- Statement of Comprehensive Income
- Statement of Cash Flows
- Statement of Financial Activity
- Statement of Capital Works
- Notes to and forming part of the Budget.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

CM202526/128 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

OFFICER'S RECOMMENDATION 9

PUBLISHED ANNUAL BUDGET 2025-2026

That Council approves the Chief Executive Officer to oversee the final design of the published annual budget document.

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is to consider and adopt the Town of Port Hedland (the Town) annual budget for the 2025-2026 financial year together with supporting schedules, including imposition of rates and minimum payments and other consequential matters arising from the budget papers.

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BACKGROUND

The draft 2025-2026 Budget has been prepared based on guidance contained in the Strategic Community Plan and Long-Term Financial Plan with the aim to achieve strong financial sustainability and transparency. Twelve budget workshop presentations with associated documentation were held and provided to councillors as follows;

- 13 November 2024
- 4 March 2025
- 10 March 2025
- 17 March 2025
- 14 April 2025
- 19 May 2025
- 11 June 2025
- 18 June 2025
- 9 July 2025
- 16 July 2025
- 23 July 2025
- 6 August 2025

The Town's Rating Strategy 2025-2030 was approved for public consultation at the 20 May Special Council Meeting SCM202425/126.

Engagement with the Town's non-residential ratepayers was facilitated with the assistance of the Port Hedland Chamber of Commerce and Industry on 9 June 2025. An evening engagement session was held in the Council Chambers on 9 June 2025. Three written submissions were received when the public comment period ended.

Due to feedback from ratepayers, Council resolved to make an application to the Minister for Local Government for approval to impose a differential general rate under section 6.33(3) of the Local Government Act 1995 that is more than twice the lowest differential the being imposed. CM202425/373 on 25 June 2025. The Town sought to raise the Mass Accommodation Rate in the dollar to 13.050 cents in the dollar, which is Three (3) times the lowest (residential) Rate in the dollar for the GRV category, thus allowing for an equitable distribution of the rates burden.

A further engagement period began from 26 June 2025 to 21 July 2025 including a non-residential ratepayers information session at the Port Hedland Chamber of Commerce and an evening session at the Council Depot Office on 14 July 2025.

One written submission was received when the public comment period ended and these were presented to, considered and addressed at a Council workshop on 23 July 2025.

The Minister for Local Government approved to allow the Town to impose a differential general rate under section 6.33(3) of the Local Government Act 1995 that is more than twice the lowest differential the being imposed on 11 August 2025.

The 2025-2026 Annual Budget was scheduled to be adopted at the 27 August OCM and was reviewed again as part of the Agenda feedback session on 20 August. On 25 August the Mayor resigned resulting in the Council being no longer able to form a quorum and therefore were unable to formally meet and adopt the 2025-2026

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Annual Budget. Under the *Local Government Act 1995*, a Commissioner(s) can be appointed to fulfil the role of council and exercise its powers, three commissioners were appointed effective 3 September 2025. The Commissioners were briefed on the 2025-2026 Annual Budget on 10 and 17 September.

The Department of Local Government, Industry Regulation and Safety advised in accordance with the authority delegated by the Minster for Local Government that an extension of time be granted to adopt the Annual Budget for 2025/26, to 30 September 2025.

The Town's Fees and Charges 2025-2026 were endorsed for advertising and invited submissions at the 20 May Special Council Meeting SCM202425/127 Alternative Motion.

One submission was received in addition to multiple unofficial comments on Facebook posts. The 26 May OCM also heard from 2 community members in public questions, statement time. The public comment period ended on 6 June 2025 and submissions were considered at a Council workshop on the 11 June 2025 and 18 June 2025.

COMMENT

The budget has been prepared to include information required by the *Local Government Act 1955*. *Local Government (Financial Management) Regulations 1996 and Australian Accounting Standards.*

The amount of budget deficiency to be made up through rating, has been determined after considering all other sources of revenues and related available reserve funding, together with expenditure requirements and their efficiency and saving measures, plus associated cost increases, including;

- Local Government Cost Index as opposed to Consumer Price Index
- Employee Industrial Agreement
- ContrActed increases under service delivery agreements
- Utility charge increases, and
- Insurance premium rises

The Town does not apply any automated indexation to its annual expenditure budget. Each service area is reviewed annually.

The 2025-2026 annual budget's financial strategy includes:

- Interest earnings. Additional earnings directed to reserves.
- Cash backing depreciation to the Asset Management and Plant Reserves to be drawn down to fund asset renewals and upgrades.
- Waste operations net proceeds transferred to the Waste Management Reserve
- Liquid waste net proceeds to the Landfill Remediation Reserve.

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- Rating Strategy which quarantined new rates growth (\$8.1M) to the Strategic Reserve
- Establishing a Public Art reserve and a Kingsford Smith Development Reserve.
- Carry Overs to be adopted separately.
- Brought forward prior year surplus offsets 2025-2026 rating requirement.

The main features of the proposed budget include:

- 0% rates rise for residential, commercial / industrial, pastoral / other properties. No increase in minimum rates.
- New Airport GRV category
- Pensioner Rate Cap Gap remains, maximum limit of \$500.
- \$208K in rating concessions for community groups and sporting clubs.
- Spoilbank Marina playground \$2.1M
- JD Hardie pump track \$4.4M
- Wedgefield industrial area road upgrades \$7.8M
- Parks renewals and upgrades \$1.2M
- Aguatics facility design \$3.9M
- \$45.5M capital works program including new and existing asset renewals.
- Events program \$2.0M

Part A - General and Minimum Rates

Rates revenue is a substantial source of discretionary revenue for the Town of Port Hedland and accounts for approximately 72.2% of operating revenue in the 2025-2026 budget (up from 71.9%). Consistent with the Rating Strategy 2025-2030 \$8.1M of rating revenue has been quarantined from new development and uplift in mining valuations, transferred to the Strategic Reserve, towards the Town's forward capital works program intended as per the Long-Term Financial Plan.

The rates yield proposed in the 2025-2026 budget has been determined based on property valuations provided by the State Valuer General's Office (Landgate) as required per legislation, up until 17 June 2025.

Overview:

- The proposed differential rates model presented was prepared under the Department of Local Government, Sports and Cultural Industries guidelines of objectivity, fairness and equity, and transparency as set out in their Rating Policy-Differential Rates (s6.33).
- No increases are proposed on the 2025-2026 rate in the dollar charges for Residential, Commercial / Industrial, Pastoral / Other rating categories.
- A new differential rating category has been established for the airport and now includes two mass accommodation work camps, to return the same 2024-2025 rating amount, plus increase towards offsetting the Town's increased

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costs of service delivery

 Ministerial approval was granted for Mass accommodation work camp rating revenue at a rate in the dollar charge of three (3x) times the residential rate proposed.

Concessions and exemptions

The Town contacted recipients of 2024-2025 concessions to again apply. Council considers annual applications submitted by community groups, sporting clubs and other rate payers for rates concessions and exemptions between Feb and March each financial year, for between 50% to 100% relief. These are adopted by Council as part of the budget process.

Concessions

The 2025-2026 budget includes \$208,094 (prior year \$165,619) for rating concessions from applications received from community groups and sporting clubs.

Pensioner Cap Gap Remission

The 2025-2026 budget includes \$7,731 for pensioner Rate cap gap. The maximum support that will be provided in 2025-2026 will be capped at \$500.

<u>Instalment Payment Arrangements</u>

The council offers ratepayers a four-instalment payment option. Payment due dates proposed are set in accordance with regulations, weekday operations and public holidays.

Conditions apply including an instalment charge and interest.

For owners who elect to pay by instalment an instalment charge of \$15 for each instalment after the initial instalment is payable (excluding eligible pensioners and seniors), pursuant to section 6.45 of the Local Government Act 1995 and regulation 67 of the Local Government (Financial Management) Regulations 1996.

An interest rate of 5.5% per annum where the owner has elected to pay rates and service charges through an instalment option (excluding eligible pensioners and seniors), pursuant to section 6.45 of the Local Government Act 1995 and regulation 68 of the Local Government (Financial Management) Regulations 1996.

Elected Members Fees and Allowances and Commissioners Remuneration
As per policy 4/008 Elected Member allowances, facilities, and expenses, elected members are paid at 100% of the yearly maximum Salaries and Allowances Tribunal WA (SAT) determinations. SAT determined an increase in remuneration, fees, expenses, and allowance ranges provided for Elected Members as per Determination No 1 of 2024.

These Elected members fees and Commissioner remuneration has been reflected in the 2025-2026 budget documentation.

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Mandatory superannuation for elected members of Tier 1 local governments is effective from 19th October. As per Determination letter dated 3 September 2025 included as Attachment 3, Commissioners are entitled to remuneration and allowances, and to be reimbursed for expenses incurred. Travel, accommodation and reimbursables expenses are estimated at \$159,360 for the term of their appointment.

Material Variance Reporting For 2025-2026

Each year, it is required to adopt a percentage or value to be used in statements of financial activity for reporting material variances, as required by Clause 34(5) of the Local Government (Financial Management) Regulations 1996. The recommendation for the 2025-2026 material variance threshold is to remain the same as 2024-2025 with a variance of 10% or \$50,000, whichever is greater, of the year-to-date budget of operational and capital expenditure requiring explanation.

Fees and Charges

The Town's 2025-2026 Fees and Charges were endorsed for advertising by Council at the 25 June OCM CM202324/294.

Municipal Fund Budget 2025-2026

In addition to the items noted above, the recurrent operating budget includes:

Expenditure forecast increases of 9.8%. Primarily due to;

- Employee cost increase of \$0.4M, under the existing industrial agreement of 4% with an increase in staff numbers of 7 FTE.
- Increases within materials and contracts agreements of \$7.3M, mostly associated with contracts for services as well as additional facilities such as maintaining the newly built Spoilbank.
- Increased utility costs forecasts.
- Increased annual depreciation charge of \$1.4M

Revenue forecasts changes include:

- Interest earnings of \$9.3M of which \$5.0M is being transferred to reserves.
- Capital works funding of \$19.9M, notably
 - LotteryWest \$2M Spoilbank Marina playground
 - State Government \$4M JD Hardie Pump Track

Capital Works

- A capital works program of \$45.5M for investment in infrastructure, land and buildings, plant and equipment, furniture and equipment is planned.
- \$33.4M on new works.
- \$12.1M on asset renewals, funded via reserves with cash backing of depreciation.

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- 2024-2025 carry-over projects are recommended to be adopted independently of the 2025-2026 annual budget adoption process, for transparency and to continue ongoing project work deliverables.
- Projects are itemised within the Statement of Capital Works Program included as attachment 4.

Loans

No new loans are proposed for 2025-2026

Grant Funding

• The Town is actively pursuing numerous additional funding sources to fund projects and operations.

New Accounting Standards

• There are no new Australian Accounting Standards and Interpretations expected to be compiled.

Published Annual Budget 2025-2026

The annual budget statements along with an overview and highlights, are produced into an online version available for public information. This will be supplemented with local pictures and graphics into a final version available on the Town's website. This requires time to produce. It is requested that the Council approve the CEO to oversee.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of high significance due to the financial implications of the budget.

• Significant - The matter will have implications for the present and future social, economic, environmental, and cultural well-being of Port Hedland.

CONSULTATION

Internal

 Consultation has occurred with all business units and through briefings and eleven workshops with Council members and Town Executive with inviting individual briefings as requested.

External

- Consultation has occurred as prescribed. Correspondence was sent to individual ratepayers for the categories GRV Mass Accommodation, UV Pastoral and GRV Airport (less than 30 ratepayers per category). Additionally, community groups were invited to advertised information sessions.
- Reference to Department of Local Government, Sport and Cultural Industries. Guidelines.

Commissioners

• Three workshop briefings have been held with the Commissioners to inform of the budget preparations undertaken to date, with follow up questions and areas of further focused prepared for as part of these sessions.

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STATUTORY ENVIRONMENT

Divisions 5 and 6 of the *Local Government Act 1995* refer to the setting of budgets and raising of rates and charges. The *Local Government (Financial Management) Regulations 1996* detail the form and content of the budget. The draft 2025-2026 budget as presented is considered to meet statutory requirements. Section 7B (2) of the *Salaries and allowances Act 1975* requires the Tribunal, at intervals of not more than 12 months, to inquire into and determine -

- The amount of fees to be paid to Council Members;
- The amount of expenses to be reimbursed to Council members;
- The amount of allowance to be paid to Council members.

The Determination on Local Government Chief Executive Officers and Elected Members requires local governments to set an amount withing the relevant SAT range determined for fees, expenses or allowances.

Section 5.98 of the *Local Government Act 1995* sets out fees, expenses, and reimbursements etc. payable to Council members as determined by the Tribunal.

Section 5.98A of the *Local Government Act 1995 sets* out fees etc. payable to sets out allowance which may be paid to deputy president or deputy Mayors upt to a percentage determined by the Tribunal (Absolute Majority required).

Section 5.99 provides that a local government may pay an annual fee in lieu of fees for attending meetings, as determined by the Tribunal (Absolute Majority required).

Section 5.99A sets out a local government may pay an annual allowance for Council members in lieu of reimbursement of expenses, as determined by the Tribunal (Absolute Majority required).

Regulations 30, 31, 32 and 34ACA of the Local *Government (Administration)*Regulations 1996 set the limits, parameters and types of allowances that can be paid to Council Members.

Section 6.36(1) requires a local government to give local public notice of its intention before imposing any differential general rates or a minimum payment under section 6.35(6)(c).

Section 6.36(4) requires a local government to consider any submissions received before imposing the proposed rate or minimum payment, with or without modification.

Section 2.38. Function of commissioner (1) The function of a commissioner of a local government is to exercise the powers and discharge the duties of the council of the local government and its mayor or president.

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Schedule 2.4 clause 5(1)d, the Commissioners are entitled to remuneration, allowances and to be reimbursed for expenses as determined.

POLICY IMPLICATIONS

As part of the drafting process for the proposed 2025-2026 annual budget:

- Rating Strategy 2025-2030 was adopted CM202324/293
- Policy reviews undertaken:
 - 2/004 Rating
 - 2/010 Council Investments
 - 2/018 Borrowings
 - 2/019 Reserves
 - 2/005 Financial Hardship

FINANCIAL IMPLICATIONS

Specific financial implications are as outlined in the body of this report and as itemised in the draft 2025-2026 budget attached for adoption.

The proposed 2025-2026 Annual Budget provides the Town with the ability to collect revenue and expend funds to provide essential services to the Town of Port Hedland residents.

The 2024-2025 comparative actuals are unaudited estimated calculations as best forecasts available at the time of preparing the budget documentation. These are subject to further year-end accounting routines and external audit confirmation.

Prior year surplus forecasts reduce the amount of rating requirements for the current year.

Prior year carry-over projects are not re-budgeted, now adopted independently as a separate process, following confirmation of actual project expenditure and committed amounts.

STRATEGIC IMPLICATIONS

The 2025-2026 Budget was developed considering the Town's Plan for the Future adopted by Council, as part of its integrated planning framework.

Strategic Community Plan 2022-2032

The following sections are applicable in the consideration of this item:

- 1.4.1The present and future facilities and requirements of the Town are planned for and developed in-line with relevant facility standards and community needs.
- 1.4.2 Facilities and community infrastructure are revitalised across the Town.
- 1.4.3 Facilities and community infrastructure are well maintained, managed and fit for purpose to provide a range of lifestyle opportunities.
- 2.5.1Pursue investment in key infrastructure development such as the port, airport, service industry and logistics.

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- 2.5.2Ensure future supply of housing and serviced land for development.
- 2.5.3Invest and develop key community and recreation infrastructure.
- 2.5.5Support tourism infrastructure development.
- 3.2.1Identify, plan and develop the present and future needs for serviced land and infrastructure provision.
- 3.2.2Prepare, educate, respond and recover in partnership with key agencies from emergencies such as cyclones.
- 3.2.3Provide and promote sustainable energy, waste and water management practices.
- 3.3.1 Urban and spatial planning is implemented to enhance human interaction with nature and industry.
- 3.3.2 The community has access to attractive natural habitats, built form, parks and amenities.
- 3.3.5The greening and vegetation of streetscape verges are systematically implemented.
- 4.2.1Sound long-term financial planning is implemented.
- 4.2.2Transparent and regular financial reporting and communication to the community is undertaken.
- 4.2.3Transparent and regular governance reporting and communication to the community is undertaken.
- 4.2.4Constructive forums are provided for discussion and the representation of the diversity of views and needs that impact on the Town's developments, programs and policies.
- 4.3.4Efficiency strategies across the Town's infrastructure and amenity assets are implemented.

Corporate Business Plan 2023-2027

The following sections are applicable in the consideration of this item:

Our Corporate Services:

Financial Management and Rates - Financial management services compliant with legislation to enable the Town to sustainably provide services to the community.

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Access and Inclusion

The following outcomes of the Town's Access and Inclusion Plan 2023-2026 apply in relation to this item:

- Outcome 1-Events and Services
- Outcome 2-Buildings and Facilities
- Outcome 3-Accessible Information
- Outcome 4-Quality of Service
- Outcome 7-Employment Opportunities

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational	
	Financial	
Risk Category Service Interruption		
	Reputational	
Cause	Not adopting the annual budget	
Effect (Consequence)	Would delay the Town in delivering essential works to ratepayers and the community.	
Risk Treatment	Adopting the annual budget.	

There is an operational and Service interruption risk associated with this item caused through an extended time to adopt the Town's budget, leading to delays in procurement requirements for services and projects.

The risk rating is considered to be Medium (8) which is determined by a likelihood of Unlikely (2) and a consequence of Major (4).

This risk will be avoided by the adoption of the annual budget by the council.

OPTIONS

Option 1-Adopt officer's recommendation

Option 2-Amend officer's recommendation

Changes moved to the proposed statements and amounts

- It would be recommended, dependent on their nature and likely impact,
- Local Government Act 1995 s5.41 Functions of CEO, are to:
 - (d) manage the day-to-day operations of the local government

Changes to service delivery budget allocations are determined by Council by absolute majority. The CEO is responsible, upon advice to Council, for allocating the operational budget to achieve service delivery outcomes

Option 3-Not adopt the officer's recommendation

The Local Government Act 1995 requires a local government's annual budget to be adopted by 31 August each year or otherwise seek Ministerial approval to be later than this date.

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CONCLUSION

The 2025-2026 annual budget has been prepared in a financially responsible manner to ensure a realistic and deliverable program of works. There has been a strong focus on ensuring consistent service levels and capital works program. The Town's Long Term Financial Plan continues its review process and will set parameters for the drafting of future years' annual budgets.

ATTACHMENTS

- 1. Statement-of- Objects-and- Reasons- FINAL [12.1.6.1 12 pages]
- 2. 2025-26 Concessions and exemptions [**12.1.6.2** 1 page]
- 3. 84-07060 Determination of Remuneration and Allowances [**12.1.6.3** 2 pages]
- 4. Fees And Charges Report 20250905 [**12.1.6.4** 41 pages]
- 5. 2025-26 Draft Budget V 23 updated June Act v 2 [**12.1.6.5** 26 pages]

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12.1.7 2024-2025 Carry Over Projects

Author: Manager Financial Services
Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/129 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council pursuant to section 6.8 of the Local Government Act 1995 amends the Town of Port Hedland 2025–2026 annual budget to include 2024–2025 carry over projects as detailed in Attachments 1 and 2.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich

Against: Nil

PURPOSE

The purpose of this report is for Council/Commissioners to consider the Town of Port Hedland's (the Town) 2024-2025 carry over project expenditure and amend the 2025-2026 annual budget accordingly. The Local Government Act 1995 allows for expenditure incurred in a financial year prior.

Carry over projects are works which have been previously approved by Council, though yet to commence or be completed, may have purchase orders raised and/or grants secured but not yet expended.

This resolution ensures that works which have commenced and not yet complete, have been accounted for and will continue to be reported upon within monthly financial reporting during 2025-2026.

DETAIL

As part of drafting the Town's annual budget, prior year carryover project funds are accounted for within the Town's Unfinished Works & Committed Works Reserve. Project amounts which have commenced and not yet completed are subject to confirmation as part of year end accounting routines.

This enables the 2025-2026 budget to be drafted upon the basis for works and programs specific for and intended within that annual cycle. This creates greater transparency within the annual budget cycle.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of medium significance, because:

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Significant - A decision that will significantly affect the capacity of the Council to carry out any activity identified in the strategic plan.

CONSULTATION

Internal

Project managers

External Agencies

Nil

Community

Nil

LEGISLATION AND POLICY CONSIDERATIONS

Local Government Act 1995 s6.8

- 1. A local government is not to incur expenditure from its municipal fund for an additional purpose except where the expenditure —
- a) is incurred in a financial year before the adoption of the annual budget by the local government; or
- b) is authorised in advance by resolution; or
 - c) is authorised in advance by the mayor or president in an emergency.

FINANCIAL AND RESOURCE IMPLICATIONS

Prior year projects which were not completed prior to 30 June 2025 from the 2024-2025 financial year are listed in attachments 1 and 2. These projects have been funded through prior year's budget and therefore have a net nil impact on Council's total cash balances in the 2025-2026 financial year.

It is proposed that \$1,550,770 operating expenditure funding be carried over to 2025-2026 due to ongoing project work, mostly comprising IT projects, town planning and environmental initiatives and an extension of consultant support in Finance and Governance initiatives. These are included as attachment 1.

It is also proposed that \$29,229,673 gross capital expenditure be carried over to 2025-2026 due to unspent municipal and grant funding, for contracts and purchase orders issued with works not yet completed. These are included as attachment 2.

Capital Expenditure:	\$
2024-2025 Budget for Capital Works (PPE & Infrastructure)	50,338,171
2023-2024 Carried forward projects	19,955,855

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Additional approved projects	2,235,354
Total Budgeted Payments	72,529,380
Actual SpendYTD	28,736,910
Project savings / discontinued / rescoped	14,562,797
Carryovers Proposed	29,229,673

A listing of the 2024-2025 carried forward capital balances, by project, will become part of the September Monthly Financial Statements.

As these projects were previously approved, works are continuing to be progressed as intended. Commitments are in place for many project items and any cancellation of works may result in financial liabilities.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following sections of the Town's *Strategic Community Plan 2022-2032* are applicable in the consideration of this item:

Our Leadership:

4.2.2 Transparent and regular financial reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social or economic impActs relating to this item.

Access and Inclusion

The following outcome of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

Nil.

Corporate Business Plan

The following service of the Town's *Corporate Business Plan 2023-2027* applies in relation to this item:

Our Corporate Services:

Financial Management and Rates - Financial management services compliant with legislation to enable the Town to sustainably provide services to the community.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational
Risk Category	Financial

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Cause	Carry over project's details are not accounted for	
Effect (Consequence)	There is no financial authority to continue with works and commitments, therefore projects will remain unfinished.	
Risk Treatment	Confirmation of project balances and amend the annual budget.	

There is a service delivery risk associated with this item caused through appropriate management of budgets, leading to financial and reputational risk of projects / works not being completed.

The risk rating is considered to be Medium (9) which is determined by a likelihood of possible (3) and a consequence of moderate (3).

This risk will be mitigated by accepting the recommendation

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation - Carry over project budgets will not be amended into the current annual budget and reported upon.

CONCLUSION

Prior year projects have been reconciled and accounted for. The reports recommendation ensures these projects can continue to be reported upon as part of the amended 2025-2026 annual budget monthly financial reporting. These projects have been previously endorsed and are funded through prior year's municipal and grant funds and therefore have a net nil impAct on Council's forecast 30 June 2026 financial position.

ATTACHMENTS

- 1. Att 1 -Carry over 25-26 Opex proposed [**12.1.7.1** 1 page]
- 2. Att 2 -Capital expenditure 2024.25 detail with net CF [12.1.7.2 2 pages]

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12.2 Community Services

Nil

12.3 Regulatory Services

Nil

12.4 Infrastructure Services

Nil

12.5 Executive Services

12.5.1 Commissioner Representation on External Committees

Author: Executive Assistant to the CEO and Mayor

Authorising Officer: Chief Executive Officer

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/130 COUNCIL DECISION

MOVED: Ronald Yuryevich SECONDED: Martin Aldridge

That Council appoint Commissioners as representatives of the Town of Port Hedland with the following external committees:

Committee / Group	Organisation	Commissioner
BHP Stakeholder	ВНР	Commissioner: Aldridge
Engagement Group		Proxy: Shaw
East Pilbara District	Western Australian	Commissioner:
Health Advisory Committee	Country Health Services (WACHS)	Commissioner:
Hedland Community Road	Town of Port Hedland	Commissioner: Aldridge
Safety Group	(ToPH)	Proxy:
Hedland Housing	Town of Port Hedland	Commissioner: Aldridge
Solutions Steering Committee	(ToPH)	Proxy:
Kimberley / Pilbara /	JDAP	Commissioner: Shaw
Gascoyne Joint Development Assessment		Commissioner: Yuryevich
Panel (JDAP)		Proxy: Aldridge
Local Emergency	Town of Port Hedland	Commissioner: Aldridge
Management Committee (LEMC)	tee (ToPH)	Proxy: Yuryevich
North West Defense Alliance	City of Karratha	Commissioner: Shaw
		Proxy:
Pilbara Country Zone	WALGA	Commissioner: Aldridge
		Commissioner: Yuryevich
		Proxy: Shaw

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Pilbara Regional Road Group (RRG)	Mainroads WA	Commissioner: Aldridge
Group (rate)		Proxy: Yuryevich
Port Hedland Industries Council – Community Industry Forum	Port Hedland Industries Council (PHIC)	Commissioner: Yuryevich Proxy: Shaw
Port Hedland Technical Advisory & Consultative Committee (TACC)	Pilbara Ports Authority	Commissioner: Shaw Proxy:
Regional Aviation Consultation Group (RACG)	Dept. of Transport	Commissioner: Shaw Proxy: Yuryevich
Regional Capitals Alliance WA (RCAWA)	NAJA Business Consulting Services	Commissioner: Shaw Proxy: Yuryevich
Port of Port Hedland Committee Consultative Committee (PHCCC)	Pilbara Ports Authority	Commissioner: Shaw Commissioner: Yuryevich
Regional Capitals Australia (RCA)	Regional Capitals Australia	Commissioner: Shaw Proxy: Yuryevich
WALGA RoadWise Recognised Advisory Committee	WALGA	Commissioner: Aldridge Proxy: Yuryevich

CARRIED BY SIMPLE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is for Council to consider formally appointing Commissioners as representatives of the Town of Port Hedland to various external groups/committees, following the order of the Local Government (Port Hedland – Declaration of Vacancies and Appointments of Commissioners) Order 2025.

DETAIL

Appointments to external groups/committees were reviewed and confirmed at the Ordinary Council Meeting held on 7 May 2025 with the intention to be made again immediately following the 18 October 2025 Elections. As the Town of Port Hedland Council received the Order 2025, Local Government (Port Hedland – Declaration of Vacancies and Appointments of Commissioners) Order 2025. A revision of the appointed representatives is required. This report is to formally nominate and

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appoint Commissioners to become members of various external groups / committees as the Town's representatives.

This report covers the external groups/committees which the Town has been formally invited to take part in; and a Council resolution is required to formalise each appointment.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of low significance, because: N/A

CONSULTATION

Internal

- Executive Leadership Team
- Governance

External Agencies

Above mentioned external committees

Community

Nil

LEGISLATION AND POLICY CONSIDERATIONS

- Policy 4/010 'Elected Member Professional Development;
- Local Government Act 1995 Regional Roads Group;
- *Main Roads Act 1930* Regional Roads Group;
- Road Traffic Act 1974 Regional Roads Group;
- Planning and Development (Development Assessment Panels) Regulations 2011
 Joint Development Assessment Panel (JDAP); and

FINANCIAL AND RESOURCE IMPLICATIONS

If travel is required, costs associated with attendance at meetings with external agencies are included in the Town of Port Hedland 2025/2026 budget under 'Members of Council Accommodation and Travel Expenses'. Attendance via Teams/Zoom is also permitted where applicable.

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following sections of the Town's *Strategic Community Plan 2022-2032* are/is applicable in the consideration of this item:

Our Leadership:

4.1.1 Town of Port Hedland is represented and is an Active contributor in international, national, state and regional forums and policy development.

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There are no significant identifiable environmental, social or economic impActs relating to this item.

Access and Inclusion

The following outcomes of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

- Outcome 1 Events and Services
- Outcome 3 Accessible Information

Corporate Business Plan

The following services of the Town's *Corporate Business Plan 2023-2027* apply in relation to this item:

Our Corporate Services:

Strategic and Corporate Planning - Planning for the future (Integrated Planning and Reporting): community vision, clear strategic direction and financial sustainability.

Public Affairs and Communication - Enhancing and protecting the Town's reputation. Providing advice and support to the Council, Executive Leadership Team, and business units.

Council Support - Provide high standards of professional support and expert advice to the Council.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Operational
Risk Category	Reputational
Cause	Limitation of key partnerships with various external committees
Effect (Consequence)	Resulting in a reputational Risk
Risk Treatment	Eliminated risk through the approval and acceptance of Commissioners to the various external committees

There is a reputational risk associated with this item because this report aims to preserve the positive reputation of Council in the community and with stakeholders. If representatives are not appointed, the Town may miss important opportunities to represent Port Hedland at regional and/or State level.

The risk rating is considered to be Low (4) which is determined by a likelihood of Rare (1) and a consequence of Minor (2).

This risk will be avoided by the adoption of the officer's recommendation.

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

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CONCLUSION

This report aims to preserve the positive reputation of Council in the community and with stakeholders. The Town of Port Hedland has a vested interest in working in unison with various external organisations and community stakeholders with the aim to foster relationships, promote open communication, develop concepts, address concerns and provide services across the community.

Formally appointing Commissioners to various external groups/committees ensures that the community's ambition of having Port Hedland represented on a regional, State and potentially Federal level is achieved.

ATTACHMENTS

External Committee List

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12.5.2 Council Plan 2025-2035

Author: Senior Corporate Performance Advisor

Authorising Officer: Director Corporate Services

Disclosure of Interest: The Author and Authorising Officer declare that they do

not have any conflicts of interest in relation to this item.

CM202526/131 COUNCIL DECISION

MOVED: Martin Aldridge SECONDED: Ronald Yuryevich

That Council:

- 1. Adopts the Council Plan 2025-2035 which incorporates the Strategic Community Plan and the Corporate Business Plan as contained in Attachment 1; and
- 2. Give discretion to the Chief Executive Officer to make minor editorial changes to the Council Plan, which do not affect the intent of its content.

CARRIED BY ABSOLUTE MAJORITY (3/0)

For: Chair Cmr Jessica, Cmr Martin Aldridge and Cmr Ronald Yuryevich Against: Nil

PURPOSE

The purpose of this report is to seek Council adoption of the Town of Port Hedland's Council Plan 2025 – 2035 as per Attachment 1 (the Plan). The Plan is the outcome of a minor desktop review of the Town's Strategic Community Plan 2022-2032 and Corporate Business Plan 2023-2027, combining the two strategic planning documents into one.

DETAIL

The Town undertook extensive community consultation in 2021/22 resulting in the development of its 2022-2032 Strategic Community Plan (SCP), which was adopted by the Council on 27 July 2022. It is from the SCP that the Corporate Business Plan (CBP) 2023-2027 was developed and adopted by the Council on 31 August 2023. The CBP is the implementation document for the SCP, and both are part of the Integrated Planning and Reporting Framework and Guidelines (IPRFG).

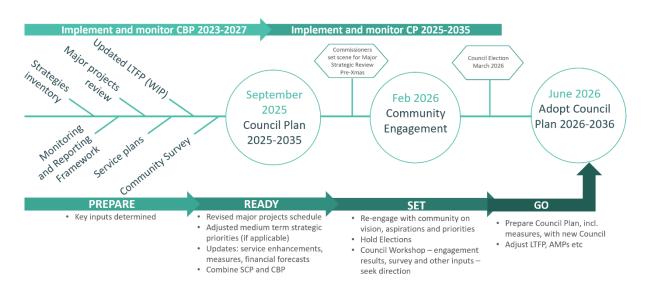
The Integrated Planning and Reporting Framework (IPRF) requires that a strategic review of the Strategic Community Plan (SCP) be undertaken every two years alternating between a Minor desktop review and a Major strategic review. The Town's SCP 2022-2032 was due for a minor review in 2024.

In April 2024, the Town commenced the process of undertaking a minor desktop review of its Strategic Community Plan and annual review of the Corporate Business

Plan in accordance with the Integrated Planning and Reporting Framework (IPRF) requirement. This minor review was an opportunity for the Town to combine the Strategic Community Plan and the Corporate Business Plan into a streamlined document as a precursor to the new "Council Plan" as anticipated in the State Government reforms. These reforms propose that local governments prepare, adopt, and publish a Council Plan to plan for the future services and facilities.

The following diagram provides the provisional approach and timeline of the minor review while putting into consideration the Major review:

Provisional approach and timeline for Council Plan



CBP 2023-2027 was updated to catch up with modifications that emerged from the development of the quarterly reports and any other routine updates.

Council Plan 2025-2035

The current Local Government reform program proposes that local government's "Plan for the Future" (SCP and CBP) be replaced by a "Council Plan". The core components of both the SCP and CBP will still be required with an increased focus on planning for services and facilities to be provided by the local government. As the legislation is not yet in force, the current legislation still applies. To align with both the current and the proposed future legislation, the Town proposed to publish the SCP and the CBP together to form the Town's first Council Plan.

The following parts form the Council Plan:

Part A: Strategic Community Plan

The Town Strategic Community Plan (SCP) 2022-2032 was adopted by the Council on 27 July 2022 with a statutory minor review required to be completed in 2024. The Integrated Planning and Reporting Framework states that a minor strategic review is primarily a desktop exercise and usually focusses on resetting the Corporate Business Plan.

There were no major changes made to the SCP. The changes made are detailed in the table below:

Section	Change Made
Introduction	A section to introduce the Council Plan was included
Strategic Direction	This section was renamed from Our Strategic Community Plan: Vision, Mission, Guiding Principles and Goals
Our Themes and Goals	This section was updated to include a section on Our three key strategies
About our Community	This section was updated to summarize the SCP 2022-2032 sections below: Our Town of Port Hedland Our Heritage Our Community Our Economy Our built and natural environment

• Part B: Corporate Business Plan

The Corporate Business Plan section was revised and updated with input from across the organization including:

- Mapping the services across cost centers and aligning them with the strategic themes
- Revising the service matrix using the updates from the CBP quarterly report and the service plans

The table below presents the changes made to the Corporate Business Plan section:

Section	Change Made
Indicative Four Year priorities	This section was renamed from Highlights of the Plan
Local Government profile	The table was moved from the SCP and updated with the latest data
Roles	This section was moved from the SCP
Organizational Structure	No change
Services	The services were updated to reflect the services as mapped across cost centers and aligned with strategic themes
Themes	Each theme is presented with its outcomes, four-year priorities, informing strategies, success measures, service delivery, and indicative projects/Actions over the next four years Changes were made to Theme 2: Our Economy as follows:

	 Outcome 2.1 Effective advocacy and partnerships was replaced with 2.1 Business and job growth Outcome 2.3 An enabling attrActive business environment was deleted and replaced with 2.3 Marketing and promotion Outcome 2.4 Marketing and promotion was replaced with 2.4 Infrastructure for growth 	
New and reviewed strategies and plans	This section was introduced and includes all strategies and plans to be prepared and reviewed in the next four years	
Resourcing the Plan	This section outlines the key mechanisms for resourcing the plan; Long Term Financial Plan, Asset Management Plans and Workforce Plan. Information and Communication Technology was deleted.	
Staying on track	This section was renamed from Strategic Risk Management and presents the key strategic risks and their applicable controls to mitigate those risks	
Monitoring and reporting	This section was renamed from Monitoring Implementation and explains how the Council will monitor the progress against the Council Plan.	

Council Workshops

Several internal sessions were held with senior staff and Elected Members to develop the Council Plan over a one-year period. During this time, several workshops were facilitated by Localise to obtain clear guidance on the Council Plan, how it clearly links to the Strategic Community Plan, and having regard to the resource capacity of the organisation. These Workshops were based on a robust prioritisation process, where any service enhancements, new projects etc must realistically occur within a balanced budget. The following Table presents the Workshops undertaken during the review process:

Date	Workshop Title	Workshop focus
30 September 2024	Minor Strategic Review Workshop	This workshop was aimed at presenting the overall approach and proposed timeline for the Council Plan and Major Strategic Review and seeking the Elected Members' guidance on taking the Town's monitoring and reporting to the next level.
31 March 2025	Council Plan Workshop	This workshop was aimed at presenting the Integrated Planning and Reporting process work to date, financial overview and refresh the 4-year priority. During the workshop the Town sought Council's guidance on the 4-year strategic priorities and key Actions
05 May 2025	Council Plan Monitoring and Reporting Reset Workshop	The workshop was aimed at reviewing the Town's monitoring and reporting as a key input to the Council Plan. During this workshop, the Town presented the outcomes of the Forward Capital Works Program

		priority assessment, which stemmed from a workshop held on March 24, 2025 (not related to Council Plan). Following this, the Elected Members requested an additional workshop to discuss Major Projects options and select an option for inclusion in the Council Plan/Long-Term Financial Plan (LTFP).
06 June 2025	Major Projects Packages - Internal Workshop	An internal workshop was held with the ELT and other key officers to develop packages for the Major Projects options as requested by the Council.
16 July 2025	Major Projects Packages Workshop	During this workshop, the Town provided a recap of the overall approach and timeline for the review and an update of the Minor review process since March 2025 workshop. In addition, principles that guide the construction of the Council Plan and LTFP were presented and agreed on with the Council. The Town then presented the packages of Major Projects options for the Council to select the option to put into the Council Plan/LTFP The Council considered the Town's recommendation on the preferred Major Projects package to be included into the Council Plan and after some deliberation selected the preferred option with some changes.

A briefing with the Commissioners was held on 10 September 2025 to present the draft Council Plan. Following this briefing session, the Council Plan is now presented to the Commissioners for formal adoption.

LEVEL OF SIGNIFICANCE

In accordance with Policy 4/009 'Significant Decision Making', this matter is considered to be of medium significance, because:

• Significant - The matter will have implications for the present and future social, economic, environmental, and cultural well-being of Port Hedland.

CONSULTATION

Internal

- Manager Governance
- Director Corporate Services
- Executive Leadership team
- Senior Leadership team
- Elected Members
- Other key personnel

External Agencies

Localise (Consultant)

Community

Nil

LEGISLATION AND POLICY CONSIDERATIONS

All local governments are required to plan for the future through the development and adoption of Strategic Community Plan and Corporate Business under of the *Local Government Act 1995*, s.5.56(1) and the *Local Government (Administration) Regulations 1996* r.19DA. These are the minimum requirements under the Integrated Planning and Reporting Framework (IPRF).

The Local Government Act 1995 s.5.56(1) and the *Local Government* (Administration) Regulations 1996, r.19C(1) and r. 19DA require local government to undertake a major review of the Strategic Community Plan every four years with a desktop review every two years and prepare or review the Corporate Business Plan every year.

FINANCIAL AND RESOURCE IMPLICATIONS

All costs associated with the development of The Council Plan have been included in the FY24/25 Operational Budget. The consultancy part of The Plan was budgeted at \$40,000.00 (ex GST).

STRATEGIC SUSTAINABILITY IMPLICATIONS

Strategic Community Plan

The following sections of the Town's *Strategic Community Plan 2022-2032* are applicable in the consideration of this item:

Our Leadership:

4.2.3 Transparent and regular governance reporting and communication to the community is undertaken.

There are no significant identifiable environmental, social or economic impActs relating to this item.

Access and Inclusion

The following outcomes of the Town's *Access and Inclusion Plan 2023-2026* apply in relation to this item:

- Outcome 3 Accessible Information
- Outcome 4 Quality of Service

Corporate Business Plan

The following services of the Town's *Corporate Business Plan 2023-2027* apply in relation to this item:

Our Corporate Services:

Strategic and Corporate Planning - Planning for the future (Integrated Planning and Reporting): community vision, clear strategic direction and financial sustainability.

RISK MANAGEMENT CONSIDERATIONS

Risk Type	Strategic
Risk Category	Compliance
Cause	Not adopting the Council Plan
Effect (Consequence)	Non compliance with the statutory requirement to plan for the future through the development and adoption of Strategic Community Plan and Corporate Business Plan (Council Plan) and to undertake a major review of the Strategic Community Plan every four years with a desktop review every two years and prepare or review the Corporate Business Plan every year.
Risk Treatment	There is a compliance requirement to "Plan for the future" by adopting the Council Plan

There is a Strategic risk associated with this item caused by not adopting the Council Plan, leading to non-compliance with the legislation.

The risk rating is considered to be Low (4) which is determined by a likelihood of Unlikely (2) and a consequence of Minor (2).

This risk will be treated by adopting the Council Plan 2025-2035.

OPTIONS

Option 1 – Adopt officer's recommendation

Option 2 – Amend officer's recommendation

Option 3 – Do not adopt officer's recommendation

CONCLUSION

The Council Plan 2025-2035 has been developed through a minor desktop review of the Town's Strategic Community Plan 2022-2032 and Corporate Business Plan 2023 – 2027. It sets out the Town's long-term vision and goals, the medium-term priorities, themes and objectives, services, indicative projects that the Town will deliver in the first four years of the plan.

ATTACHMENTS

1. TOPH Council Plan V 12(a) [12.5.2.1 - 30 pages]

13 New Business of an Urgent Nature (Late Items)

Nil

14 Motions of Which Previous Notice has been given

Nil

15 Matters for Which Meeting May be Closed (Confidential Matters)

Nil

16 Closure

16.1 Date of Next Meeting

The next Ordinary Meeting of Council will be held on Wednesday 29 October 2025 commencing at 5:30 pm.

16.2 Closure

There being no further business, the Presiding Member declared the meeting closed.

DECLARATION OF CONFIRMATION OF MINUTES

I certify that these Minutes were confirmed by the Council at the Ordinary Council Meeting on 29 October 2025.

CONFIRMATION:

RESIDING MEMBER

29/10/25

DATED